# **Independent Hospital Pricing Authority**



# Technical Specifications 2016-17

National Pricing Model February 2016

### **National Pricing Model Technical Specifications 2016-17**

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# Table of acronyms and abbreviations

### Acronym/ abbreviation Description

ABF Activity Based Funding ALOS Average length of stay

AN-SNAP Australian National Subacute and Non Acute Patient Classification

APC Admitted Patient Care

AR-DRG Australian Refined Diagnosis Related Group
ASGS Australian Statistical Geography Standard
ASNC Admitted Subacute and Non-acute Care
COAG Council of Australian Governments
CSO Community Service Obligation

DoH Department of Health
DSS Data Set Specification

DVA Department of Veterans' Affairs

ED Emergency Department
HEN Home Enteral Nutrition
HCP Hospital Casemix Protocol

ICU Intensive Care Unit

IHPA Independent Hospital Pricing Authority

LHN Local Hospital Network

LOS Length of Stay

MAPE Mean Absolute Percentage Error
MBS Medicare Benefits Schedule

MDB Major Diagnostic Block, used in Urgency Related Groups

MDC Major Diagnostic Category, used in AR-DRGs

MPS Multipurpose Service

NAPED Non Admitted Patients Emergency Department

NEC National Efficient Cost
NEP National Efficient Price

NHCDC National Hospital Cost Data Collection
NHRA National Health Reform Agreement

NMDS National Minimum Data Set

NPHED National Public Hospital Establishment Database

NWAU National Weighted Activity Unit
PHI Private Health Insurance
PICU Paediatric Intensive Care Unit

SLA Statistical Local Area

TAC Technical Advisory Committee
TPN Total Parenteral Nutrition

TTR Teaching, Training and Research
UDG Urgency Disposition Groups
UoW University of Wollongong
URG Urgency Related Groups
WAU Weighted Activity Unit

# 1 Overview of process

The National Health Reform Agreement (NHRA) sets out the intention of the Australian Government and state and territory governments to work in partnership to improve health outcomes for all Australians. One of the ways in which the NHRA aims to achieve this is through the implementation of national Activity Based Funding (ABF). The NHRA specifies that the central component of ABF is an independently determined National Efficient Price (NEP) and National Efficient Cost (NEC), to be used as a reference for the Commonwealth to determine its funding contribution for Australian public hospital services.

The Independent Hospital Pricing Authority (IHPA) is a key element of the NHRA, responsible for the national implementation of an ABF system and in determining the annual NEP and NEC determinations. IHPA was established as an independent government agency under Commonwealth legislation on 15 December 2011. It has issued four NEP Determinations for 2012-13 (NEP12), 2013-14 (NEP13 and NEC13), 2014-15 (NEP14 and NEC14), and 2015-16 (NEP15 and NEC15).

IHPA has now published its fifth NEP and NEC, which sets out the determinations for 2016-17 in relation to each of its legislative functions, namely:

- a. The 2016-17 NEP (NEP16) for health care services provided by public hospitals where the services are funded on an activity basis;
- b. The 2016-17 NEC (NEC16) for health care services provided by public hospitals where the services are funded on a block funded basis;
- c. Development and specification of classification systems for health care and other services provided by public hospitals;
- d. Adjustments to the NEP to reflect legitimate and unavoidable variations in the costs of delivering health care services;
- e. Except where otherwise agreed between the Commonwealth and a state or a territory the public hospital functions that are to be part funded in that state or territory by the Commonwealth; and
- f. Publication of a report setting out the NEP and NEC for the coming year and any other information that would support the efficient funding of public hospitals.

This document has been produced as an accompaniment to the NEP16 and NEC16 Determinations. It provides the technical specifications for how IHPA developed the ABF models for the service streams to be funded on this basis from 1 July 2016, and provides guidance to hospitals, Local Health Networks (LHN) and state and territory health authorities on how to apply these to hospital activity. It also shows how the NEC is determined for hospitals (such as small rural hospitals) funded on a block funded basis.

Systems for classifying outputs have been applied separately to different ABF service streams. In addition, under the current national application of ABF, a common unit has been developed across all ABF service streams known as a National Weighted Activity Unit (NWAU).

To develop NWAU and to determine the NEP16, IHPA has collated activity and cost data for each of the ABF service streams to be funded on an activity basis in 2016-17, as follows:

- admitted acute:
- admitted mental health care;
- admitted subacute and non-acute;
- emergency care; and

#### non-admitted.

In consultation with jurisdictions, IHPA has identified 286 hospitals to make up the ABF price model and 412 hospitals designated for block funding, 16 of these block funded hospitals being treated separately as specialist psychiatric establishments and 12 major city hospitals. The 384 remaining block funded hospitals comprise the cost model which remains largely unchanged from NEC15.

The activity and cost data is sourced by IHPA from various national data collections and is supplemented by additional data provided by the states and territories. Table 1 below references relevant sections in the NEP16 and NEC16 Determinations. The classification systems for each service stream and the source of its cost and activity data are shown in Table 2.

<sup>&</sup>lt;sup>1</sup> For a list of block funded hospitals see Appendix A of the National Efficient Cost Determination 2016-17

Table 1: Sections of the NEP16 and NEC16 Determinations

Component	Section of Determination
National Efficient Price	Chapter 2
Admitted acute services - NEP16	
AR-DRG inlier bounds, flags for designated same-day payment AR-DRG and unbundled ICU AR-DRG, National Weighted Activity Unit (NWAU) weights for same-day payment AR-DRGs, short-stay outliers (base and per diem), inliers, long-stay outliers (per diem), Intensive Care Unit (ICU) rates per hour	Appendix H
Adjustments to Price Weights	Chapter 5
List of radiotherapy ICD-10-AM 9th edition codes	Appendix B
List of dialysis ICD-10-AM 9th edition codes	Appendix C
Specified ICUs	Appendix D
Specialised children's hospitals	Appendix E
Private patient adjustments	Appendix F
Provisional weights for very long stay patients	Appendix G
Definition of an eligible ICU or paediatric ICU (PICU)	Glossary
Emergency department services - NEP16	
Urgency Related Groups v1.4 classification and NWAU weights	Appendix L
Urgency Disposition Groups v1.3 classification and NWAU weights	Appendix M
Emergency departments in-scope for ABF	Glossary
Definitions of emergency department role levels	Glossary
Non-admitted services - NEP16	
Tier 2 non-admitted services classification v4.1 weights	Appendix K
Definition of Tier 2 list of non-admitted services classifications v4.1	Glossary
Subacute and non-acute services - NEP16	
AN-SNAP v4 weights	Appendix I
Paediatric per diem price weights	Appendix J
Definitions of AN-SNAP v4	Glossary
Mental health services - NEP16	
AR-DRG-based inlier bounds, NWAU and adjustment weights	Appendix H
Mental health age adjustments	Chapter 5
Block funded hospital services - NEC16	ı
NEC weights, Efficient costs for each block funded hospital	Chapter 3

Table 2: Summary of classification systems and sources of cost

Service stream	Classification <sup>2</sup>	Cost data	Activity data
Admitted acute care	Australian Refined Diagnosis Related Groups (AR-DRG) version 8.0 (v8)	National Hospital Cost Data Collection (NHCDC) Round 18 (2013-14).	Admitted Patient Care National Minimum Data Set (APC NMDS)
Emergency department care	Urgency Related Group (URG) version 1.4 Urgency Disposition Groups (UDG) version 1.3	NHCDC Round 18 (2013-14)	Level 3B to 6 emergency departments: Non-admitted Patient Emergency Department Care NMDS (NAPEDC NMDS)
			Level 1 to 3A emergency departments: Emergency Services ABF DSS (ABF ES DSS)
Non-admitted care	Tier 2 Outpatient Clinic Definitions version 4.1	NHCDC Round 18 (2013-14)	Non-Admitted Patient NMDS and aggregate DSS
Subacute care	AN-SNAP v4	NHCDC Round 18 (2013-14)	APC NMDS and Admitted
(and non-acute)	Care type		Subacute and Non acute Hospital Care DSS (ASNHC DSS)
Block funded services	IHPA-defined size and Australian Statistical Geography Standards (ASGS) location categorisation on total NWAU for hospital	Expenditure data from the National Public Hospital Establishments Data base (NPHED) (2013-14) NHCDC Round 18 (2013-14)	APC NMDS, NAPEDC NMDS, ABF ES DSS, NPHED and aggregate DSS.

A summary of the National Hospital Cost Data (NHCDC) Round 18 cost data received for 2013-14 is at **Attachment A**.

An important part of the modelling process is the preliminary preparation of both the costing and activity data. The essential steps in the data preparation process are:

- a. A substantial validation process undertaken as the data are received from jurisdictions;
- b. Matching mothers with unqualified neonates<sup>3</sup> to ensure costs are properly attributed to the mothers;
- c. Linking the NHCDC cost file with the APC activity file at the patient level (which has recorded a success rate of over 99 per cent);
- d. Identifying any differences in patient characteristics or operational data recorded across the two datasets and reconciling these where appropriate; and
- e. Where reported, removing blood costs and/or any identified amounts related to Commonwealth pharmaceutical payments.

Classification systems within each service stream are applied uniformly across all available data. Although these systems have been developed in part to explain variation in cost between different outputs within the stream, additional systematic variation still occurs. To account for this, various adjustments are modelled and where justified, implemented into the models.

Once agreement is reached on the cost profiles, adjustments and relative weights of various classes within each service stream, the data are projected to reflect 2016-17 prices and relativities. These data are then fed into the development of the NEP16, as explained in detail in **Attachment B**.

The overall process to determine NEP16 is shown in Figure 1.

http://www.ihpa.gov.au/internet/ihpa/publishing.nsf/Content/Classifications

<sup>&</sup>lt;sup>2</sup> Details of each of the classifications are available from:

<sup>&</sup>lt;sup>3</sup> See Glossary Item *Newborn qualification status* [METeOR identifier: 327254]

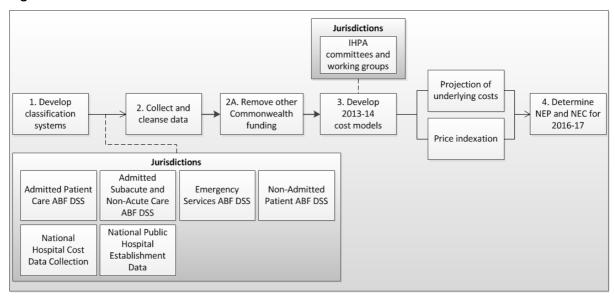


Figure 1: Process to determine the National Efficient Price 2016-17

# 1.1 Backcasting

### National Efficient Price Determination 2016-17 (NEP16)

In accordance with Clauses A34(b) and A40 of the NHRA, the Pricing Authority has applied the methodological changes made in NEP16 to NEP15 to determine the backcast NEP15 for the purposes of determining Commonwealth growth funding between 2015-16 and 2016-17. The backcast amount for NEP15 is provided in Chapter 8 of the NEP16 Determination.

#### Backcasting ABF Volume

IHPA has also estimated the volume impact of methodological changes between NEP15 and NEP16, which can be used for the purpose of estimating movements in volume between NEP15 and NEP16. This is useful for relating NWAU15 activity to NWAU16 targets, and for estimating Commonwealth growth funding prior to actual 2015-16 activity data being available.

The volume multipliers (VM) are calculated for each jurisdiction for each particular ABF service category stream and are provided in Chapter 8 of the NEP16 Determination. The backcast volume multipliers for each jurisdiction (for each ABF product category) are calculated from the most recently reported activity data, namely 2014-15, as:

$$VM = \frac{NWAUs \ delivered \ by \ backcast \ model \ (NWAU16 \ calculator)}{NWAUs \ delivered \ by \ original \ cost \ model \ (NWAU15 \ calculator)}$$

The volume multipliers can be applied to estimates of an NWAU count for 2015-16 if actual data is not available.

### National Efficient Cost Determination 2016-17 (NEC16)

In accordance with the guiding principles of the NEC cost model, the Pricing Authority has applied the methodological changes made in NEC16 to NEC15 to determine the backcast NEC15 for the purposes of determining Commonwealth growth funding between 2015-16

and 2016-17. The backcast amount for NEC15 is provided in Chapter 5 of the NEC16 Determination.

The impact of methodological changes is measured by applying the NEC15 and NEC16 versions of the cost model to the latest available data – namely 2013-14.

In addition to changes in model methodology, NEC16 also includes a change in the indexation methodology in projecting the 2013-14 average in-scope cost to the 2016-17 NEC. This change in indexation methodology means a backcast NEC15 must be calculated in order to appropriately estimate the growth between 2015 and 2016. The backcast NEC15 is calculated by taking the average in-scope cost for NEC15 and indexing it forward three years based on the new indexation methodology.

The backcast multiplier (BM) for each state is calculated as follows:

 $BM = \frac{Aggregate \ efficient \ cost \ using \ NEC16 \ cost \ model}{Aggregate \ efficient \ cost \ using \ NEC15 \ cost \ model}$ 

The backcast efficient cost for a particular state is calculated by multiplying the backcasting multiplier of the relevant state by the backcast NEC15 efficient cost for that state. The implied growth in efficient cost is then determined (i.e. the sum of all NEC15 weights for all block funded hospitals in that state) by dividing the NEC16 efficient cost by the backcast NEC15 efficient cost.

### 2 Admitted acute care cost model

### 2.1 General Issues

### 2.1.1 Cost unit

An 'episode of admitted patient care' is the cost unit for admitted acute patients. It is "the period of admitted patient care ... characterised by only one care type" 4, and covers the period of care from admission to discharge.

### 2.1.2 In-scope activity

Admitted acute care is that provided to patients who undergo a facility's formal admission processes, where the clinical intent or treatment goal is the provision of acute care, or the patient is a baby born in hospital, or is nine days old or younger at the time of admission<sup>5</sup> and has been qualified for one or more days<sup>6</sup>.

# 2.1.3 In-scope patients

National arrangements for ABF apply to a subset of admitted acute episodes defined by the funding source for the patient and the type of hospital in which the episodes occur, as shown in Table 3. In public hospitals, ABF has been taken to apply to patients with a funding source<sup>7</sup> of 'Health Service Budget (Not covered elsewhere)', 'Health Service Budget (due to Reciprocal Health Care Agreement)', 'private health insurance', 'self-funded', or 'other hospital or public authority contracted care'.

All episodes from all funding sources are included in the calculation of the cost weights. This approach is taken to ensure the sample used for the development of NWAU is maximised and reflects the overall costs for the hospital. Only in-scope patients are included in the calculation of the mean cost used in the development of the NEP. All other episodes (e.g. those funded through the Department of Veterans' Affairs (DVA) and compensable patients) are excluded from the scope of funding.

#### In-scope costs

Factors impacting on scope of costs include:

- Where a patient is admitted through an emergency department that is within the scope of ABF for emergency care, this component of cost is separated from the acute episode and funded through the emergency care funding model;
- Depreciation and other capital related costs (where reported) are removed;
- Indirect costs for teaching, training and research (TTR) are included but any direct TTR costs are excluded and will be block funded; and
- Identified blood costs and Commonwealth pharmaceutical payments are also removed.

<sup>&</sup>lt;sup>4</sup> See object class *Episode of admitted patient care* [METeOR identifier: 268956].

<sup>&</sup>lt;sup>5</sup> See data element *Care type* [METeOR identifier: 584408],

<sup>&</sup>lt;sup>6</sup> See data element *Number of qualified days for newborns* [METeOR identifier: 270033].

<sup>&</sup>lt;sup>7</sup> See data element *Funding source for hospital patient* [METeOR identifier: 553314].

Table 3: Admitted acute episodes in scope for ABF

Variable	Episodes that meet the inclusion criteria		
Care type	1 Acute care 7 Newborn care and qualified days > 0		
Funding source/ Election status	Funding Source (2016-17 codes)	Public hospitals	Private hospitals
	01 Health Service Budget (Not covered elsewhere)	Included	Included
	02 Health Service Budget (due to eligibility for Reciprocal Health Care Agreement)	Included	Included
	08 Other hospital or public authority (contracted care)	Included	Included where election status is public
	09 Private Health Insurance	Included	Excluded
	13 Self-funded	Included	Excluded
Hospital size & location	As per the <i>Determination</i> .		
Error AR-DRGs	Episodes with an 'error' AR-DRG are not assigned an NWAU. These include AR-DRGs v8 960Z, 961Z, and 963Z.		

### 2.1.4 Classification

Australian Refined Diagnosis Related Groups (AR-DRGs) are used to classify admitted acute care. The version applying for pricing in 2016-17 is AR-DRG v8.

### Rehabilitation DRGs

The 2013-14 activity data used to develop the NEP16 acute admitted cost model is coded using eighth edition ICD-10-AM. Under eighth edition coding, a principal diagnosis of Z50 – Care involving use of rehabilitation procedures, is allowed to be grouped to DRGs (Z60A – Rehabilitation, Major Complexity and Z60B – Rehabilitation, Minor Complexity).

Ninth edition coding, introduced on 1 July 2015, disallows the Z50 diagnosis codes as a principal diagnosis. Instead, episodes that would previously have fallen into the Z60 DRGs are allocated to a DRG based on their first valid secondary diagnosis code (for example fractured neck of femur or stroke). As a result, no patients are assigned to Z60A and Z60B DRGs.

# 2.2 Analysis of costs to derive NWAU for admitted acute care

This section provides an overview of the steps involved in developing the NWAU for admitted acute care. Detailed information in relation to each of the components of the model is included below. In summary, the steps involved in developing the NWAU for admitted acute care are:

- a. Prepare data including the removal of other Commonwealth expenditure (in particular the pharmaceutical and blood programs).
- b. Stratify and weight cost data to activity data.
- c. Calculate inlier bounds from activity data.
- d. Classify episodes into relevant categories including inliers, short-stay and long-stay outliers, designated same-day AR-DRGs, paediatric status, Indigenous status and remoteness area status, and those reporting radiotherapy procedures.

- e. Determine cost level for ICU adjustment and deduct associated costs.
- f. Derive initial parameters for AR-DRG inlier/outlier model and ensure predicted costs align with actual costs by AR-DRG.
- g. Derive paediatric adjustment, specialist psychiatric age adjustment (see Section 3), Indigenous adjustment, remoteness adjustment, radiotherapy adjustment and dialysis adjustment.
- h. Derive private patient service adjustment and private patient accommodation adjustment.
- i. Incorporate data trimmed in data preparation process.

These steps are described in further detail below.

### 2.2.1 Data preparation

The 2013-14 NHCDC cost data was first adjusted to remove those costs associated with the spending under other Commonwealth programs. Costs associated with the Commonwealth's pharmaceutical programs were identified by matching the NHCDC at the patient level with a record of the Commonwealth pharmaceutical payments. The residual unmatched payments were apportioned according to the distribution of costs associated with the matched records. All reported blood costs were removed from the NHCDC. The amounts deducted from the reported costs are identified in Chapter 2 of the NEP16 Determination.

For the financial year 2013-14, an activity-level cost sample of 4,916,854 admitted acute records (with both the admission and separation dates within this period), was partitioned into two groups for modelling purposes. The first group was evaluated as fit for use to develop AR-DRG cost profiles for the 2013-14 cost model and a second group identified as not fit for this purpose.

The second group was later incorporated into the cost model to calibrate the overall level of costs within the model (see Section 2.2.10).

Patient level cost data from four establishments, totalling 41,867 episodes, was removed from the sample, based on jurisdictional advice.

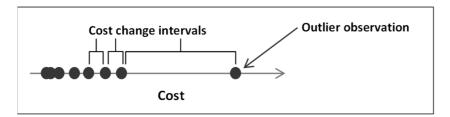
A preliminary model with length of stay and DRG as explanatory variables of patient cost was derived and applied to the remaining sample. The 639 Hospital-DRG combinations with extremely high or low cost to funding ratios were also excluded from the patient level modelling.

The sample was further reduced by 11,415 by restricting the records with total in-scope costs (excluding depreciation and ED costs) to greater than \$23.

The remaining sample was then analysed by AR-DRG, and observations with extreme outlier costs were identified and removed. This was done by ranking observations by cost and identifying those values that recorded an extreme jump in cost over 300 per cent (or a decrease in cost of less than 25 per cent) from the previous observation, as illustrated in Figure 2. In total, 98 records were removed at this stage.

The final stage of extreme outlier identification was undertaken by first deriving a preliminary regression model using length of stay and DRG, and analysing the resulting cost ratios. Following this, another 243 individual records with extremely high or low cost ratios were removed. The resulting sample of 4,857,314 separations was identified for use in creating AR-DRG cost profiles.

Figure 2: Illustration of outlier identification



# 2.2.2 Stratification and weighting

Weighting of the entire sample of costed activity from ABF establishments up to the population of all in-scope admitted acute activity from ABF establishments occurred in two stages. The two-stage approach was required to account for the cost data sample not including any activity with an admission date prior to 1 July 2013.

The first stage of the weighting process stratified and weighted the ABF sample up to the population of all 2013-14 ABF admitted acute activity with an admission date on or after 1 July 2013. The stratification is based on establishment state/territory, size, location and paediatric specialty. Establishments are classified by size using 2015-16 admitted acute NWAU calculated on 2013-14 activity data (i.e. NWAU15 calculator applied to 2013-14 data).

The second stage of the weighting process weighted the 2013-14 activity with admission date prior to 1 July 2013, up to all activity with separation dates within 2013-14. This weighting is done by length of stay quartiles within AR-DRG. Same-day activity received a weight of 1 in this process, as there are no 2013-14 same-day separations with admission dates prior to 1 July 2013.

Note that the resulting sample-to-population weights are used throughout all stages of the cost model development.

### 2.2.3 Inlier bounds

The L3H3 method was applied to the population of in-scope activity from ABF establishments to identify inlier bounds outside of which are short-stay and long-stay outliers. The method excludes same-day episodes occurring in AR-DRGs designated for a separate same-day payment, and uses length of stay adjusted to remove ICU days for ICU-unbundled AR-DRGs.

L1.5H1.5 was approved for Mental Health Major Diagnostic Categories (MDC) 19 and 20, as well as 21 DRGs that had very high cost long stay outliers. The list of 21 DRGs where the L1.5H1.5 method has been used to determine the inlier bounds is provided at **Attachment C**.

The steps are:

- a. Calculate the national mean length of stay for each AR-DRG.
- b. Calculate the inlier lower bound for each AR-DRG. This is based on the calculation: national mean length of stay divided by 3 (1.5 for Mental Health and the 21 specified DRGs). The result was truncated. This means that it was rounded down to the next lowest integer (e.g. if the result was 3.6, the inlier lower bound was set to 3).
- c. Calculate the inlier upper bound for each AR-DRG. This is based on the calculation: national mean length of stay multiplied by 3 (1.5 for Mental Health and the 21 specified DRGs). The result was rounded to the nearest integer (e.g. 10.2 would result in the upper bound being set to 10, whereas 10.7 would result in the upper bound being set to 11).

d. Episodes with an ICU-adjusted length of stay equal to or between the two inlier bounds of the AR-DRG to which they belong are considered inlier episodes.

Further to the above process, for AR-DRGs which remain unchanged from v7 to v8, changes with respect to inlier bounds from the 2012-13 cost model were monitored to ensure they were the result of real change and were not due to statistical noise. Wherever an AR-DRG has not been significantly affected by a specific change in methodology, 95 per cent confidence intervals around bounds are used to evaluate changes as significant or not. Changes are also evaluated in terms of their materiality (required to affect at least 1 per cent of an AR-DRG's separations and at least 10 separations).

# 2.2.4 Classification of patient-level cost data in relevant categories

Prior to analysing costs, episodes are assigned to categories reflecting the relevant adjustments to be made through the 2013-14 cost model. The steps involved include:

- a. Assigning one of the following categories to each episode:
  - Same-day separation from an AR-DRG on the Designated Same-Day Payment list
  - Short stay outlier
  - Inlier
  - Long stay outlier.
- b. Flagging episodes that are eligible for the paediatric adjustment. These are episodes that:
  - Occur in establishments identified as delivering specialised paediatric services (listed in Appendix E the NEP16 Determination);
  - Have an AR-DRG which is not within MDC 15 (Newborns and other neonates); and
  - Have patient age at admission of 17 years or less.
- c. Flagging episodes that are eligible for the specialist psychiatric age adjustment. These are episodes that have patient psychiatric care days and fall within the age categories specific to the adjustment (see Section 3). These episodes together with all the episodes in MDCs 19 and 20 (Mental Diseases and Disorders, and Alcohol/Drug Use and Alcohol/Drug Induced Organic Mental Disorders respectively) are considered part of the mental health model and are explained in Section 3.
- d. Flagging episodes that are eligible for the Indigenous adjustment. These are episodes with Indigenous status<sup>8</sup> of Aboriginal and/or Torres Strait Islander origin.
- e. Flagging episodes that are eligible for the remoteness adjustment. These are episodes where the patient's place of usual residence has been assigned to a remoteness area<sup>9</sup> of:
  - RA2 Outer Regional Australia;
  - RA3 Remote Australia; and
  - RA4 Very Remote Australia.

<sup>&</sup>lt;sup>8</sup> See data element *Indigenous status* [METeOR identifier: 291036].

<sup>&</sup>lt;sup>9</sup> Remoteness areas are defined in the *Australian Standard Geographic Standard (ASGS)*, which is maintained by the Australian Bureau of Statistics (see: <a href="www.abs.gov.au">www.abs.gov.au</a>). The 2011 ASGS Remoteness Area classification was used to classify patients' place of residence and locality of hospitals.

Three flags are used: one for outer regional Australia, one for remote Australia and one for very remote Australia. The remoteness area of the usual residence of a patient is determined using the following process:

- The patient's postcode of usual residence is mapped to remoteness areas (see Supplementary Table 1).
- If the postcode is missing or invalid, then the supplied ASGS code is used (see Supplementary Table 2).
- If the supplied ASGS code is missing or invalid, then the supplied SLA code is used (see Supplementary Table 3).
- If the SLA code is also missing or invalid, then the remoteness area of the hospital is used. The remoteness code of the hospital is based on the remoteness area of the ABS collection district within which the hospital is located.
- f. Flagging episodes that are eligible for the radiotherapy adjustment. These are episodes where the patient is eligible if they have recorded a radiotherapy-related procedure as defined in Appendix B of the NEP16 Determination.
- g. Flagging episodes that are eligible for the dialysis adjustment. These are episodes where the patient is eligible if they are outside the specified dialysis AR-DRGs L61Z and L68Z, and have recorded a dialysis-related procedure as defined in Appendix C of the NEP16 Determination.
- h. Flagging episodes eligible for ICU adjustment. These are episodes that occur in hospitals identified by IHPA as eligible for ICU adjustment as defined in Appendix D of the NEP16 Determination and have an AR-DRG not on the Bundled ICU list (i.e. not from MDC 15 for newborns and other neonates).
- i. *Flagging private episodes*. These are episodes with a funding source<sup>10</sup> of '09 Private health insurance' or '13 Self-funded'.

# 2.2.5 Determine ICU adjustment level and deduct associated costs

Patient-level cost data for episodes in hospitals with an eligible ICU or Paediatric ICU (PICU) with ICU hours reported are analysed to estimate an average cost per ICU hour. The eligible ICUs and PICUs are those belonging to hospitals that report more than 24,000 ICU hours and have more than 20 per cent of those hours reported with the use of mechanical ventilation. The specified hospitals with eligible ICUs and/or PICUs are listed at Appendix D of the NEP16 Determination. A total sample of 73,237 separations with ICU hours and costs from establishments with eligible ICUs/PICUs was used.

Linear regression by state/territory was used to derive state/territory hourly ICU costs. DFFITS statistics are used to exclude overly influential observations. The weighted mean of the hourly ICU costs taken across states was used to derive a national ICU rate of \$200.

For ICU-eligible episodes, an ICU adjustment is calculated using the estimated ICU cost per hour and the reported number of whole ICU hours. This amount is deducted from the inscope costs used for modelling the same-day payment AR-DRG, short stay outlier, inlier and long stay outlier costs and associated adjustments, but added back in for the ICU adjustment. Whole ICU days are also removed from each eligible episode's length of stay.

<sup>&</sup>lt;sup>10</sup> For activity data before 2012-13 see data element *Principal source of funding (Funding source for hospital patient)* [METeOR identifier: 339080], values: 01 Australian Health Care Agreements; 02 Private health insurance; 10 Other hospital or public authority (contracted care); 11 Reciprocal health care agreements (with other countries); 12 other. See Table 3 for relevant codes in 2016-17.

### 2.2.6 DRG Inlier/Outlier Model

Initial parameters are derived for designated same-day payment AR-DRG episodes, short-stay outlier episodes, inlier episodes, and long-stay outlier episodes. The steps involved are as follows:

- a. Designated same-day AR-DRG episodes: calculate the mean cost per episode.
- b. *Inlier episodes:* calculate the mean cost per episode.
- c. Short-stay outlier episodes: calculate the base cost as the average of total Operating Room, SPS and Prosthesis costs, and then calculate the cost per diem to ensure an even growth in cost to that of the inlier episode.
- d. Long-stay outlier episodes. The mean inlier cost is assigned to each episode as a base amount. A per diem for each outlier day is calculated using one of two methods:
  - In AR-DRGs where the length of stay profile was adequately wide and regular
    to allow robust regression analysis to be undertaken, the per diem cost was
    taken as the length of stay regression coefficient; this process excluded
    designated same-day episodes and overly influential observations (as
    determined by the DFFITS statistical measure).
  - In the remaining AR-DRGs, cost buckets were partitioned into 'fixed' and 'variable' (similar to the short-stay outlier process for surgical AR-DRGs), and the per diem cost was taken as the mean variable cost per patient day.

Where there are fewer than 100 separations in an AR-DRG the separations are combined with those from 2012-13, indexed appropriately, to calculate the cost parameter.

All AR-DRG parameters are then uniformly calibrated to ensure the modelled costs are equalised against actual costs.

Figure 3 illustrates the general form of the cost model within each AR-DRG. However, an AR-DRG's form may differ depending on whether it has a designated same-day separation category, a short-stay outlier category, or a long-stay outlier category.

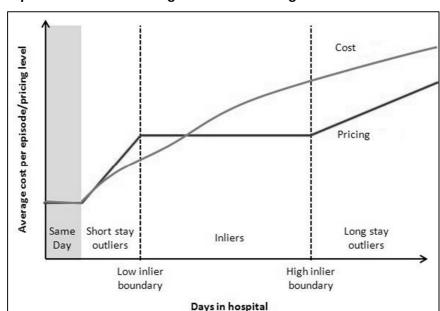


Figure 3: Initial parameters for the assignment of cost weights

Figure 4 provides an example of the model with a particular AR-DRG, showing the reported mean cost per episode by length of stay, and plots the cost model levels arising from applying the initial parameters.

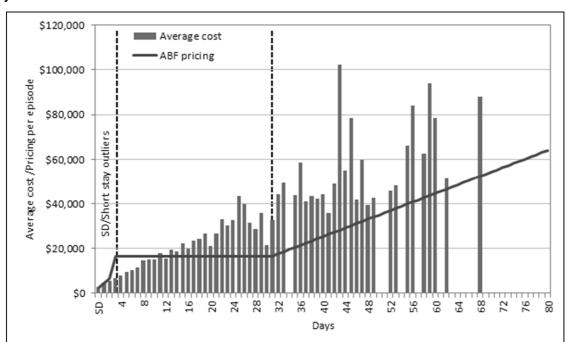


Figure 4: Example of an AR-DRG - Initial parameters for model and average cost by length of stay

# 2.2.7 Calculation of additional adjustments

After the AR-DRG inlier/outlier model was derived, the following four sets of adjustments were calculated based on factors considered to have a material impact on the cost of acute services.

#### Paediatric adjustment

A paediatric adjustment is derived by AR-DRG using a process similar to the 2012-13 admitted acute cost model. Specialised paediatric patients are identified as being less than or equal to 17 years of age, from an establishment identified as delivering specialised paediatric services (listed in Appendix E of the NEP16 Determination as Specialised Children's Hospitals), and excluding AR-DRGs from MDC 15 (newborns and other neonates).

The paediatric adjustment for each AR-DRG is:

- a. Rounded to the nearest whole per cent;
- b. Capped and floored at 2.0 and 0.8 respectively; and
- c. Set to 1 (i.e. no adjustment) if the adjustment was less than 0.05 either side of 1.

Further to this, for AR-DRGs which remained unchanged from v7 to v8, the paediatric adjustment is compared against that of the 2012-13 cost model and changes are stabilised for AR-DRGs where either of the cost data samples (paediatric or non-paediatric) contain fewer than 500 observations. This stabilisation involves taking the average adjustment across the two years.

The cost parameters of each AR-DRG are then calibrated to ensure that the modelled costs, with paediatric adjustment applied, are equal to the actual costs of the AR-DRG.

### Specialist psychiatric age adjustment

See Section 3.

### Indigenous adjustment and remoteness adjustment

These adjustments are derived in the same way as in the 2009-10, 2010-11, 2011-12 and 2012-13 cost models:

- a. A multivariate least squares weighted regression model is used to estimate the extent to which Indigenous status and remoteness of a patient's usual residence explains the variation in the mean cost per weighted episode. Episodes are weighted to control the level to which the model already explains costs (i.e. through the AR-DRG inlier/outlier model together with the paediatric and specialist psychiatric age adjustments). The coefficients estimated from this model indicate the extent to which Indigenous status and remoteness of a patient's usual residence explains residual variation in costs.
- b. The analysis yields an adjustment for Indigenous patients and three adjustments for patients residing in outer regional, remote and very remote areas.
- c. The adjustments are additive where more than one adjustment applies, for example, where an Indigenous patient resides in a remote area, an adjustment equal to the addition of the Indigenous and remoteness adjustments is applicable.

### Radiotherapy and dialysis adjustment

The dialysis adjustment is derived in the same was as in the 2012-13 cost model and at the same time as the Indigenous and remoteness adjustments. Together with the radiotherapy adjustment, the adjustments compensate for the extra costs of dialysis-related and radiotherapy-related procedures, as specified in Appendices B and C of the NEP16 Determination.

These two adjustments are additive with the Indigenous and remoteness adjustments.

AR-DRG cost parameters are then uniformly calibrated to ensure cost neutrality of the model (including Indigenous, remoteness, radiotherapy and dialysis adjustments) against actual costs.

### 2.2.8 Posthumous organ donation activity

Posthumous organ donation activity is accounted for in the NEP for the first time in NEP16. This follows advice from the Organ and Tissue Authority (OTA) that funding provided from the OTA to jurisdictions contributes towards the costs of preparing a patient for organ donation, but not for all costs incurred thereafter. This advice from the OTA means that some of the costs of posthumous organ donation are not funded by the Commonwealth, and this should be in-scope for pricing by IHPA under the NHRA.

IHPA takes the costs reported against donors in 'care type 9' and redistributes these costs to recipient transplant AR-DRGs in the admitted acute model. The total cost associated with each organ procurement is accounted for by inflating the in-scope cost of patients in AR-DRGs which typically involve transplants of the relevant organ.

Note that there is no mechanism to link donors with recipients, or of gauging the success of procurement or transplant.

The total cost reported against posthumous organ donors in 2013-14 is \$1,744,588. This results in a national cost inflation in the admitted acute stream of just 0.007%.

## 2.2.9 Private patient adjustments

Private patient episodes in scope for ABF include those episodes occurring in a public hospital with a funding source of either '09 Private health insurance' or '13 Self-funded' in the 2013-14 data sets.

The NHRA requires that in setting NEP16, IHPA must take into account costs of private patients that are met through alternative funding sources. These alternative sources include medical benefits payments by the Australian Government, private health insurance benefits payments and payments made by patients.

A revised methodology was introduced in NEP14 and maintained in NEP15 to make use of the Hospital Casemix Protocol (HCP) data set which is reported by private insurance companies. HCP data identifies both the charges and benefits paid for private patients receiving public hospital services.

This method has been used again in the calculation of NEP16. The private patient records in the HCP data were matched with the records in the APC and NHCDC data sets. This process resulted in a sample of 71.5 per cent matched records, which is substantially better than that achieved in NEP15. Those private patient records in the NHCDC that were not matched to the HCP data were assumed to have similar characteristics to the matched data set.

Using the HCP data, a more accurate estimate could be made of the amount of private patient costs that were not included in the NHCDC costing data and needed a correction factor applied. A correction factor of 1.4 per cent is determined for NEP16 which is lower than the 1.9 per cent in NEP15. This drop is a result of more targeted private patient correction. In particular, for NEP16, IHPA has received advice of hospitals which include private patient medical benefit costs in their NHCDC submission. Private patients in these hospitals are no longer adjusted.

The HCP data provides a more accurate amount of benefits received from MBS and private insurers for medical hospital services and prostheses than provided by the NHCDC. These benefits are used to calculate the private patient service adjustment.

A private patient service adjustment was then calculated at the AR-DRG level, although for some AR-DRGs with small samples, the adjustment was derived at a more aggregate level. The adjustment was calculated using the following ratio taken at the AR-DRG level:

### Removed costs / Total AR-DRG model costs

It should be noted that the AR-DRG model costs referred to here exclude the application of any other adjustments. That is, the private patient service adjustment is calculated in such a way that excludes any effect on the paediatric, specialist psychiatric, Indigenous, remoteness, and radiotherapy or dialysis adjustments.

The AR-DRG cost parameters were then uniformly calibrated to ensure cost neutrality of the cost model (including private patient service adjustment and previously derived adjustments) against actual costs.

In addition to medical and prostheses costs, insurers are also charged for accommodation. A private patient accommodation adjustment is applied to account for revenue received in relation to these charges. For the purpose of deriving the adjustment associated with NEP16, 2015-16 average default benefits for private health insurers by state/territory were indexed forward one year by 2.5 per cent (i.e. by CPI as required by legislation) to 2016-17.

### 2.2.10 Incorporation of outlier samples of cost data

The development of the cost model to this point is based on the sample of patient-level cost data evaluated as fit for use to develop AR-DRG cost profiles. Thus, the sample of patient-level cost data identified as not fit for use at the AR-DRG level have not been used within the cost model.

The following process is used to calibrate the cost model against the entire sample of cost data:

- a. The cost model developed to this point, including all adjustments (except the private patient adjustments) is applied to the entire cost data sample. This process results in model costs across the entire sample of cost data.
- b. The AR-DRG cost parameters are then uniformly adjusted to ensure the resulting total modelled cost across the entire sample is equalised against the total actual costs of the entire sample.

It should be noted again that sample-to-population weights are used throughout all stages in the development of the cost model.

# 2.2.11 Price weights and NWAU

The final step in the process involves the conversion of the 2013-14 cost model parameters to cost weight values by dividing the cost parameters by a reference cost.

The reference cost used was the 2012-13 reference cost indexed one year by the growth rate in the consecutive years' cost models, where this growth rate is standardised against the 2013-14 activity data. Specifically, the standardised growth rate was derived by applying the 2012-13 and 2013-14 cost models (excluding private patient adjustments) to the 2013-14 activity data, and calculating the change in total modelled costs between the two models.

This is the same methodology used to calculate the 2012-13 reference cost from the 2011-12 reference cost. The resulting cost weights are then converted to the price weights that are used to assign NWAU, as explained further at <a href="Attachment B">Attachment B</a>.

# 2.3 Applying the NEP

As set out in the NEP16 Determination, the price of an ABF Activity is calculated using the following formula, with adjustments applied as applicable:

### Price of an admitted acute ABF activity

$$= \{ [PW \times A_{Paed} \times (1 + A_{SPA}) \times (1 + A_{Ind} + A_A + A_{RT} + A_{Dia}) + (A_{ICU} \times ICU \text{ hours}) \}$$

$$- [(PW + A_{ICU} \times ICU \text{ hours}) \times A_{PPS} + LOS \times A_{Acc}] \} \times NEP$$

#### Where:

- PW means the Price Weight for an ABF activity as set out at Appendix B of the NEP16 Determination
- A<sub>Paed</sub> means the paediatric adjustment
- A<sub>SPA</sub> means the specialist psychiatric age adjustment
- A<sub>Ind</sub> means the Indigenous adjustment
- A<sub>A</sub> means the remoteness area adjustment
- A<sub>RT</sub> means the radiotherapy adjustment
- A<sub>Dia</sub> means the dialysis adjustment
- A<sub>ICU</sub> means the ICU adjustment
- ICU hours means the number of hours spent by a person within a Level 3 ICU/PICU
- A<sub>PPS</sub> means the private patient service adjustment

- A<sub>Acc</sub> means the private patient accommodation adjustment applicable to the state/territory of hospitalisation and length of stay
- LOS means length of stay in hospital (in days)
- NEP is the National Efficient Price 2016-17

In the event that the application of the private patient adjustments return a negative NWAU(16) value for a particular patient, the NWAU(16) value is held to be zero; that is, negative NWAU(16) values are not permitted for any patients under the National Pricing Model.

# 2.4 Assigning NWAU to admitted acute patient data

This section describes how the NWAU resulting from the analysis of costs described in the previous sections can be applied to admitted acute patient activity data to assign NWAU to admitted acute episodes. To enable users to implement the NWAU to activity data, this section gives detailed definitions of the variables required throughout the process of assigning NWAU.

The key steps in determining NWAU for admitted acute activity are:

<u>Stage 1</u>: Preparation of admitted acute patient data and creation of variables required for NWAU calculation.

Stage 2: Calculation of NWAU using admitted acute patient data prepared in Stage 1.

# 2.4.1 Data Preparation and Calculation NWAU

The data preparation stage is illustrated in Figure 5. The process is broken into seven steps each requiring variables created in previous steps. The resulting dataset is called the 'prepared acute dataset'.

APC NMDS 2016-17 NWAU Step 5 Adjustments Left join with 2016-17 NWAU price weight table Step 1 and adjustments to Create variables create variables 2016-17 NWAU A00 to A01 A14 to A32 DRG Price Weight table Step 6 Left join with Create variable Paediatric & ICU Tables Paediatric & ICU A33 and Tables create variables A02 to A03 Step 7 Step 3 Create variables A34 to A36 Left join with Postcode, ASGS & SLA Postcode, tables and ASGS & SLA create variable tables Create variables A05 to A13

Figure 5: Acute Data Set Preparation Process - Stage 1

The process requires the seven input datasets or tables referred to in Table 4.

The input APC dataset has 19 variables.

Table 5 lists these variables, which form part of the Admitted Patient Care National Minimum Data Set (APC NMDS), located on the IHPA website.

The variable definitions required in the process are given in Table 6.

Table 4: Dataset and tables required for assignment of NWAU to admitted acute patient data

Input dataset or table	Description
APC NMDS	Dataset based on the 2016-17 Admitted Patient Care National Minimum Data Set (APC NMDS) located on the IHPA website.
Postcode table	Table of postcodes mapped to the 2011 ASGS Remoteness Area classification. Each postcode is mapped to the Remoteness Area category within which the majority of the postcode's population resides. PO Box postcodes are mapped to the Remoteness Area category within which the Post Office is located.
ASGS table	Table of Australian Statistical Geography Standard (ASGS) mapped to the Remoteness Area category within which the majority of the ASGS's population resides.
SLA table	Table of Statistical Local Areas (SLAs) mapped to the 2011 ASGS Remoteness Area classification. Each SLA is mapped to the Remoteness Area category within which the majority of the SLA's population resides.
ICU Rate and Paediatric Adjustment eligibility table	Table listing establishments with an eligible ICU or PICU, found in the NEP16 Determination and Glossary.
2016-17 NWAU Price Weight table	2016-17 Admitted acute NWAU Price Weight table, found in the NEP16 Determination.
2016-17 NWAU Adjustments	2016-17 Admitted acute NWAU Adjustments, found in the NEP16 Determination.

Table 5: APC NMDS variables used to calculate 2016-17 admitted acute NWAU

APC NMDS Variable
State Identifier
Establishment Identifier
Hospital geographical Indicator
Date of Birth
Date of Admission
Date of Separation
Care Type
Number of Qualified Days for Newborns
Total Psychiatric Care Days
Indigenous Status
Funding Source <sup>11</sup>
Diagnosis Related Group v8.0
Total Leave Days
Total Hours spent in Intensive Care Unit
Postcode of Patient's Usual Residence
Australian Statistical Geography Standard (ASGS) of Patient's Usual Residence
Statistical Local Area of Patient's Usual Residence
Either the identifier signifying radiotherapy treatment/planning or the list of patient's ICD-10-AM 9 <sup>th</sup> Edition procedure codes.
Either the identifier signifying dialysis or the list of patient's ICD-10-AM 9 <sup>th</sup> Edition procedure codes.

<sup>&</sup>lt;sup>11</sup> Data element Funding source for hospital patient [METeOR identifier: 553314]

Table 6: Assigning NWAU to admitted acute patient data – Stage 1 – Data Preparation – variable definitions

Step	Variable	Name	Description	Definition
Step 1	A00	_pat_radiotherapy_flag	Radiotherapy eligible separation. Either supplied in the input dataset or derived from the list of supplied procedure codes.	1 if patient had radiotherapy related treatment or planning procedure; else 0.
	A01	_pat_dialysis_flag	Dialysis eligible separation. Either supplied in the input dataset or derived from the list of supplied procedure codes.	1 if patient had a dialysis procedure and is not in AR-DRG L61Z or L68Z; else 0.
Step 2	A02	est_eligible_icu_flag	ICU rate adjustment eligible establishment, derived from ICU and paediatric eligibility table	1 if establishment is designated as eligible for ICU rate adjustment; else 0.
	A03	est_eligible_paed_flag	Paediatric adjustment eligible establishment, derived from ICU paediatric eligibility table	1 if establishment is designated as eligible for paediatric adjustment; else 0.
Step 3	A04	_pat_remoteness	Patient Remoteness Area	2011 ASGS Remoteness Area category of the establishment location taken from the hospital geographical indicator variable, where:  0 = Major City; 1 = Inner Regional; 2 = Outer Regional; 3 = Remote; and 4 = Very Remote.
Step 4	A05	_pat_acute_flag	Acute patient flag	1 if ( Care Type = 1 ) or ( Care Type = 7 and Number of Qualified Days for Newborns > 0 ); else 0.
	A06	_pat_los	Length of stay	Max( 1, ( Date of Separation ) - ( Date of Admission ) - ( Total Leave Days ) ) if Care Type = 1; else Total Qualified Days if Care Type = 7.
	A07	_pat_sameday_flag	Same-day flag	1 if Date of Admission = Date of Separation; else 0.
	A08	_pat_age_years	Age at admission (in years)	Total whole years from Date of Birth to Date of Admission.
	A09	_pat_eligible_paed_flag	Paediatric Adjustment eligible patient	1 if (_pat_age_years between 0 and 17) and (est_eligible_paed_flag=1); else 0.
	A10	_pat_ind_flag	Indigenous patient flag	1 if Patient Indigenous Status = 1, 2 or 3; else 0.
	A11	_pat_private_flag	Private patient flag	1 if Funding Source = 9 or 13 for 2012-13 data and later. 12
	A12	_pat_public_flag	Public patient flag	1 if Funding Source = 1, 2 or 8 for 2012-13 data and later. <sup>13</sup>

 $<sup>^{12}</sup>$  Or 1 if Funding Source = 2 or 3 for 2011-12 data or earlier.  $^{13}$  Or 1 if Funding Source = 1, 10 or 11 for 2011-12 data or earlier.

Step	Variable	Name	Description	Definition
	A13	_pat_spa_category	Patient specialist psychiatric category. All patients classified have positive psychiatric care days.	<ul> <li>0: if not a specialist psychiatric patient</li> <li>1.1: if 0 to 17 years from establishment not eligible for Paediatric Adjustment and in MDC 19 or 20</li> <li>1.2: 0 to 17 years from establishment eligible for Paediatric Adjustment and in MDC 19 or 20</li> <li>2.1: if 0 to 17 years from establishment not eligible for Paediatric Adjustment and not in MDC 19 or 20</li> <li>2.2: 0 to 17 years from establishment eligible for Paediatric Adjustment and not in MDC 19 or 20</li> <li>3: Greater than 17 years not in MDC 19 or 20</li> </ul>
Step 5	A14	drg_samedaylist_flag	Same-day price list flag	1 if Same-Day Price List variable from joined NWAU AR-DRG Price Weight table equals 'Yes'; else 0.
	A15	drg_bundled_icu_flag	Bundled ICU flag	1 if Bundled ICU variable from joined NWAU AR-DRG Price Weight table equals 'Yes'; else 0.
	A16	drg_inlier_lb	Inlier lower bound	Inlier lower bound from NWAU AR-DRG Price Weight table.
	A17	drg_inlier_ub	Inlier upper bound	Inlier upper bound from NWAU AR-DRG Price Weight table.
	A18	drg_pw_sd	Same-Day Price Weight	Same-day price weight from joined NWAU AR-DRG Price Weight table if not missing; else 0.
	A19	drg_pw_sso_base	Short-Stay Outlier Base Price Weight	Short-stay outlier base price weight from joined NWAU AR-DRG Price Weight table if not missing; else 0.
	A20	drg_pw_sso_perdiem	Short-Stay Outlier Per Diem Price Weight	Short-stay outlier per diem price weight from joined NWAU AR-DRG Price Weight table if not missing; else 0.
	A21	drg_pw_inlier	Inlier Price Weight	Inlier price weight from joined NWAU AR-DRG Price Weight table.
	A22	drg_pw_lso_perdiem	Long-Stay Outlier Per Diem Price Weight	Long-stay outlier per diem price weight from joined NWAU AR-DRG Price Weight table if not missing; else 0.
	A23	drg_adj_paed	Paediatric adjustment	Paediatric adjustment from joined NWAU AR-DRG Price Weight table.
	A24	drg_adj_privpat_serv	Private patient service adjustment	Private patient service adjustment from joined NWAU AR-DRG Price Weight table.
	A25	_drg_inscope_flag	DRG in-scope flag	1 if DRG is in scope; else 0.
	A26	adj_spa	See definition	Specialist Psychiatric Age adjustment

Step	Variable	Name	Description	Definition
	A27	adj_indigenous	See definition	Indigenous adjustment.
	A28	adj_remoteness	See definition	Remoteness adjustment.
	A29	adj_radiotherapy	See definition	Radiotherapy adjustment.
	A30	adj_dialysis	See definition	Dialysis adjustment.
	A31	state_adj_privpat_accomm_sd	See definition	Private patient accommodation adjustment: same-day rate (state-specific adjustment).
	A32	state_adj_privpat_accomm_on	See definition	Private patient accommodation adjustment: overnight per diem rate (state-specific adjustment).
Step 6	A33	Error_Code	See definition	Outlines Errors in calculations
Step 7	A34	_pat_eligible_icu_hours	Whole eligible hours spent in ICU	Total whole Hours Spent in Intensive Care Unit if hours are greater than or equal to 1; else 0, for unbundled DRGs and eligible establishments
	A35	_pat_lost_icu_removed	See Definition	Patient length of stay with ICU hours removed
	A36	_pat_separation_category	See definition	Patient separation category: 1: Sameday patients 2: Short Stay outlier patients 3: Inlier patients 4: Long stay outlier patients

# 2.4.2 Calculation of NWAU

The NWAU calculation stage is illustrated in Figure 6, with the last step (Step 8) resulting in a variable containing the 2016-17 NWAU.

Figure 6: Assigning NWAU to admitted acute patient data – Stage 2 – NWAU calculation

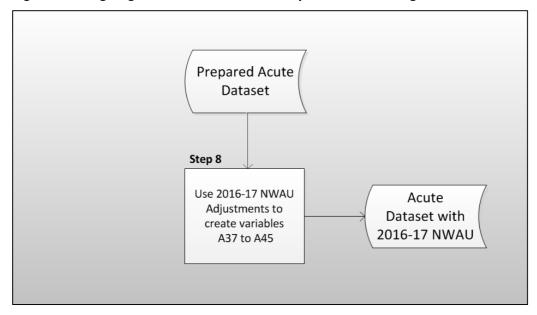


Table 7 details the variables created in Step 8.

Table 7: Assigning NWAU to admitted acute patient data – Stage 2 – NWAU calculation – variable definitions

Step	Variable	Name	Description	Definition
Step 8	A37	_w01	DRG by inlier/outlier weight	Based off _pat_separation_category:  1: drg_pw_sd  2: drg_pw_sso_base + drg_pw_sso_perdiem * pat_los_icu_removed  3: drg_pw_inlier  4: drg_pw_inlier + ( pat_los_icu_removed - drg_inlier_ub ) * drg_pw_lso_perdiem
	A38	_w02	Application of the paediatric adjustment	_w01 * ( 1 + _pat_eligible_paed_flag * ( drg_adj_paed - 1 ) ).
	A39	_w03	Application of the specialist psychiatric age adjustment	_w02 *( 1 +adj_spa).
	A40	_w04	Application of the Indigenous, remoteness, dialysis and radiotherapy adjustments	_w03 *(1+adj_indigenous+adj_remoteness+adj+adj_radiotherapy+adj_dialysis)
	A41	_adj_icu	Application of the ICU rate adjustment	_pat_eligible_icu_hours * icu_rate.
	A42	GWAU16	Gross Weighted Activity Unit 15	_w04 + _adj_icu
	A43	_adj_privpat_serv	Private Patient Service adjustment	_pat_private_flag * drg_adj_privapat_serv*(_w01+_adj_icu)
	A44	_adj_privpat_accom	Private Patient Accommodation adjustment	_pat_private_flag*(_pat_sameday_flag*state_adj_private_accom_sd+ (1pat_sameday_flag)*_pat_los*state_adj_privpat_accomm_on)
	A45	NWAU16	National Weighted Activity Unit	Max(0,GWAU16adj_privpat_servadj_privpat_accomm) for only in-scope funding sources

### 3 Mental health care cost model

### 3.1 General issues

### **3.1.1 Cost unit**

An 'episode of admitted patient care'<sup>14</sup> is the cost unit for mental health patients. As was done in NEP15, mental health patients are specifically defined as only those admitted acute patients that are in MDCs 19 and 20 (Mental Diseases and Disorders, and Alcohol/Drug Use and Alcohol/Drug Induced Organic Mental Disorders respectively) and those patients in other MDCs that have recorded psychiatric care days.

As such, admitted acute mental health patients are a subset of admitted acute patients and are analysed under the Acute Cost Model.

Mental health patients receiving ED and non-admitted care services are not differentiated in the NEP16 and so receive payments as defined for the relevant ABF product category.

### 3.1.2 **Scope**

Mental health admitted care is that provided to patients who undergo a facility's formal admission<sup>15</sup> processes where the clinical intent or treatment goal is the provision of acute care.

In-scope hospitals and patients are as defined for admitted acute, as outlined in Section 2.

### 3.1.3 Classification

AR-DRGs are used to classify admitted acute care including the mental health acute patients. The version applying for funding in 2016-17 is AR-DRG v8.

# 3.2 Analysis of costs to derive NWAU for mental health care

### 3.2.4 Data preparation

See Section 2.2.1.

# 3.2.5 Stratification and weighting

See Section 2.2.2.

### 3.2.6 Inlier bounds

The inlier bounds for AR-DRGs within MDCs 19 and 20 were set using the L1.5 H1.5 method while the majority of other MDCs in the Acute Cost Model remained at L3H3 (see Section 2.2.3).

These narrower inlier bounds resulted in a lower proportion of inliers and a corresponding higher proportion of short-stay and long-stay outliers, as shown in Table 8.

<sup>&</sup>lt;sup>14</sup> See object class *Episode of admitted patient care* [METeOR identifier: 268956].

<sup>&</sup>lt;sup>15</sup> See glossary item *Admission* [METeOR identifier: 327206].

Table 8: MDCs 19 & 20 (Mental health) – activity and cost distribution

	Short-Stay Outlier	Inlier	Long-Stay Outlier
Separations	34%	53%	12%
Patient Days	14%	32%	53%
Actual Costs	17%	33%	50%

**Note:** Same-day payment separation category has been combined with the short-stay outlier category.

Table 9 shows the corresponding distribution of activity and costs across the medical AR-DRGs.

Table 9: Medical AR-DRGs excluding MDC 19 & 20 – activity and cost distribution

	Short-Stay Outlier	Inlier	Long-Stay Outlier
Separations	10%	88%	2%
Patient Days	5%	80%	15%
Actual Costs	6%	81%	12%

**Note:** Same-day payment separation category has been combined with the short-stay outlier category.

Applying the narrower inlier bounds to MDCs 19 and 20 significantly improves the explanatory power of the AR-DRG inlier/outlier model for mental health patients to a level comparable to the model applied across all other activity.

# 3.2.7 Cost parameters and adjustments

The cost parameters of the AR-DRG inlier/outlier model that apply to mental health patients are calculated in the same way as those for acute patients (see Sections 2.2.3 to 2.2.6). The resulting cost parameters for mental health patients differ to the extent that MDCs 19 and 20 use L1.5H1.5 to define the inlier bounds.

The calculation and application of the adjustments are broadly similar to the acute model, with a number of important differences. Empirical evidence was analysed for a number of mental health specific adjustments on the advice of the IHPA Mental Health Working Group. The cost analysis was undertaken in preparation for NEP15 and the age groups have been modified from those used in NEP14. The age groups adopted in NEP15 have been used in NEP16.

The different adjustments for mental health patients are as follows:

- a. Patients with registered psychiatric care days are identified and broken into five age groups, with the following two groups exhibiting significantly higher costs making them eligible for adjustment:
  - · Less than or equal to 17 years; and
  - Greater than 17 years and not in MDCs 19 and 20.
- b. Patients with age less than or equal to 17 years with registered psychiatric care days are further divided into two groups, those that have received care in one of the ten specialist paediatric hospitals and those that have not.
- c. Specialist psychiatric age adjustments are derived from the age categories, as set out in Table 1 of the NEP16 Determination.

d. Mental health patients also accrue other relevant adjustments that apply to admitted acute patients.

# 3.2.8 Price weights and NWAU

See Section 2.2.11.

# 3.3 Assigning NWAU to mental health patient data

See Sections 2.3 and 2.4.

### 4 Admitted subacute and non-acute care cost model

### 4.1 General issues

### 4.1.1 Cost Unit

An 'episode of admitted patient care' is the cost unit for admitted subacute and non-acute patients. It is "the period of admitted patient care ... characterised by only one care type" 17, and covers the period of care from admission to separation.

### 4.1.2 Scope

Admitted subacute and non-acute care is that provided to patients who undergo a facility's formal admission<sup>18</sup> processes, where the clinical intent or treatment goal is the provision of subacute or non-acute care.

In-scope hospitals and patients are as defined for admitted acute patients, except that the patients are admitted into a care type for subacute or non-acute care.

### 4.1.3 Classification

Version 4 of the Australian National Subacute and Non-Acute Patient Classification (AN-SNAP v4) is used to classify admitted subacute and non-acute care. Where data on AN-SNAP classification is not available, the episodes are moved into the admitted acute care cost model.

### 4.1.4 New methodology for NEP16

NEP16 subacute price weights were based on NHCDC Round 18 cost data.

As set out in NEP15, the only difference from the admitted acute cost model is that the ABF L1.5H1.5 methodology was used for all AN-SNAP classes, with the upper bound a maximum of 20 or more days than the average length of stay for the AN-SNAP class. All episodes without a legitimate AN-SNAP classification have been transferred to the acute care model and paid according to their DRG classification, with the exception of NSW same-day episodes without a valid AN-SNAP v4 class and paediatric episodes.

AN-SNAP v3 was used to price admitted subacute and non-acute patients in NEP15. In NEP16 these patients are priced using AN-SNAP v4. Version 4 has introduced paediatric AN-SNAP classes for the palliative care, rehabilitation and maintenance care types. However, there was insufficient data to develop weights for these new classes. For this reason, NEP16 retains the calculation of paediatric care type per diems in the subacute and non-admitted care cost models.

A paediatric same day and overnight rate was calculated for rehabilitation and maintenance care types as per the NEP15 methodology. Analysis indicates that the paediatric palliative care class no longer qualifies for a same-day weight. Namely, less than 10 per cent of episodes are same-day. As a result, a common weight has been adopted to cover both same-day and overnight.

The current National Pricing Stability Policy requires that the year-to-year movement in comparable price weights be restricted to a maximum of 20 per cent. As per this policy the

<sup>&</sup>lt;sup>16</sup> See object class *Episode of admitted patient care* [METeOR identifier: 268956].

<sup>&</sup>lt;sup>17</sup> Ibid

<sup>&</sup>lt;sup>18</sup> See glossary item *Admission* [METeOR identifier: 327206].

paediatric same-day weight for rehabilitation has been capped to ensure a movement of at most negative 20 per cent.

# 4.2 Analysis of costs to derive NWAU for subacute admitted care

The following steps are taken in developing the cost parameters and weights for admitted subacute and non-acute care:

- Data preparation.
- Develop sample-to-population weights.
- Classify AN-SNAP episodes into relevant categories: inliers, short-stay and long-stay outliers using the ABF L1.5H1.5 methodology.
- Apply Indigenous and remoteness adjustments inherited from the admitted acute care cost model.
- Derive private patient service adjustments for each care type.

These steps are described in more detail in the following sections.

# 4.2.1 Data preparation

The 2013-14 subacute cost sample consists of the following groups:

- a. Patient level care type or AN-SNAP classified data
  - 260 establishments reported patient level cost data comprising of 191,908 records involving 2,781,187 days; and
- AN-SNAP classified data with admission and separation dates for the 2013-14 financial year
  - 246 establishments reported data grouped to AN-SNAP v4 classes comprising of 129,338 records involving 1,780,993 days.

As in the admitted acute care cost model, HCP data was used to correct for the missing private patient costs in the NHCDC, as well as for subsequent estimates of private patient service adjustments (see Section 2.2.8).

For NEP16, the data was trimmed for extreme outliers using similar methodology to the admitted acute care cost model. The following data was not used to derive the AN-SNAP v4 cost profiles:

- Paediatric Records
- Records that had an in-scope cost of \$0
- Records with an Error or Ungroupable AN-SNAP v4 class
- Non Phase palliative care separations
- Extreme cost outliers within an AN-SNAP v4 class.

### 4.2.2 Stratification and weighting

The sample of AN-SNAP classified data was weighted to account for the fact that the used sample excludes all activity with an admission date prior to 1 July 2013 (see Section 2.2.2).

### 4.2.3 Determining AN-SNAP Version 4 cost parameters

The AN-SNAP cost model parameters comprise the following:

- a. Same Day price weight: applicable to records within a Same Day SNAP class or admitted and discharged on the same day in a palliative care type.
- b. Short Stay Outlier Per Diem rate: applicable to records that are not same day and have a length of stay shorter than the lower bound.
- c. *Inlier Episodic Rate:* applicable to records with a length of stay within the upper and lower bound of the specific AN-SNAP v4 class.
- d. Long stay Outlier Per Diem Rate: applicable to records with a length of stay longer than the specified upper bound.

# 4.2.4 Calculation of additional adjustments

The following adjustments were derived within the subacute cost model:

- a. Indigenous adjustment and remoteness adjustment: These adjustments are calculated in the same way as for the acute model. The three components of the remoteness adjustment and Indigenous adjustment are harmonised and set to be equal to their counterparts in the admitted acute model. This is because they all differed from their acute counterpart only by a very small margin.
- b. *Private patient service adjustment:* This adjustment is calculated by care type in the same way as it is calculated by AR-DRG within the admitted acute cost model.
- c. *Private patient accommodation adjustment:* This adjustment is identical to that of the admitted acute cost model (see Section 2.2.9).

In summary, the proportion of NHCDC activity for which the adjustments apply are as follows:

- a. The Indigenous adjustment applied to 1.3 per cent of subacute activity.
- b. The remoteness adjustment applied to 4.3 per cent of subacute activity.
- c. The private patient adjustments applied to 23.8 per cent of subacute activity.

The cost model (including all adjustments except the private patient adjustments) was then calibrated to ensure model costs are equalised against actual costs.

# 4.2.5 Calculation of Paediatric care-type per diem

The paediatric care type rates for rehabilitation and maintenance comprise of the following:

- a. Same Day price rate: determined by the average cost of the same day paediatric separations within the specified care type.
- b. Overnight price rate: determined by taking the average cost divided by the average length of stay for overnight paediatric separations within the specified care type.

As outlined in Section 4.1.4, the paediatric palliative care type has a single rate. This rate is determined by dividing the average cost by the average LOS for the whole care type (both same day and overnight).

# 4.2.6 Price weights and NWAU

The conversion of cost parameters to price weights involves dividing the dollar-valued cost parameters by the reference cost (from the acute care cost model) to obtain cost weights. The same reference cost is used across all streams of activity and is discussed in Section 2.2.10.

# 4.3 Applying the NEP

As set out in the NEP16 Determination, the price of an ABF subacute activity is calculated using the following formula, with adjustments applied as applicable:

#### Price of an admitted subacute ABF activity

= 
$$\{[PW \times (1 + A_{Ind} + A_A)] - [PW \times A_{PPS} + LOS \times A_{Acc}]\} \times NEP$$

Where:

- PW means the Price Weight for an ABF Activity as set out at Appendix I of the NEP16 Determination.
- A<sub>Ind</sub> means the Indigenous adjustment
- A<sub>A</sub> means each or any remoteness area adjustment
- A<sub>PPS</sub> means the private patient service adjustment
- A<sub>Acc</sub> means the private patient accommodation adjustment applicable to the state/territory of hospitalisation and length of stay
- LOS means length of stay in hospital (in days)
- NEP is the 2016-17 National Efficient Price

In the event that the application of the private patient accommodation adjustment and the private patient service adjustment returns a negative NWAU value for a patient, the NWAU value is held to be zero, as negative NWAU values are not permitted for any patients under the National Pricing Model.

# 4.4 Assigning NWAU to admitted subacute and non-acute patient data

This section describes how the cost parameters calculated in the previous section can be applied to subacute and non-acute patient activity data to calculate NWAU for each episode. The process is broken into two stages:

- Stage 1: Preparation of admitted subacute and non-acute patient data and creation of variables required for NWAU calculation.
- Stage 2: Calculation of NWAU using admitted subacute and non-acute patient data (from Stage 1).

# 4.4.1 Data Preparation

The data preparation stage is illustrated in Figure 7.

APC NMDS and ASNHC DSS Step 3 2016-17 NWAU Datasets Adjustments Left join with 2016-17 AN-SNAP and Paediatric price weight tables Step 1 and adjustments to Left join with 2016-17 create variables Postcode, ASGS & SLA Postcode, AN-SNAP and S10 to S24 tables and Paediatric Price ASGS & SLA create variable Weight tables tables Step 4 Create variable S25 Step 2 Create variables Step 5 S02 to S09 Create variable **S26** 

Figure 7: Assigning NWAU to admitted subacute and non-acute patient data – Stage 1 – Data Preparation

The process is broken into 11 steps, each requiring variables created in previous steps. There are two resulting datasets one containing data grouped to AN-SNAP v4 and the other containing only Care Type information.

The process requires the seven input datasets or tables referred to in Table 10.

Fifteen variables are required to form the input APC dataset. These variables form part of the APC NMDS and the ASNHC DSS on the IHPA website and are listed in Table 11.

The variable definitions required to apply the Stage 1 process are given in Table 12.

Table 10: Datasets and tables used for assignment of NWAU to subacute admitted patient data

Input dataset or table	Description
APC NMDS & ASNHC DSS	Dataset based on the 2016-17 Admitted Patient Care National Minimum Data Set (APC NMDS), with extra AN-SNAP information from the Admitted Subacute and Non-acute hospital care DSS (ASNHC DSS), where available. Dataset specifications are located on the IHPA website.
Postcode table	Table of postcodes mapped to the 2011 ASGS Remoteness Area classification. Each postcode is mapped to the Remoteness Area category within which the majority of the postcode's population reside. PO Box postcodes are mapped to the Remoteness Area category within which the Post Office is located.
ASGS table	Table of ASGS' mapped to the Remoteness Area category within which the majority of the ASGS's population resides.
SLA table	Table of Statistical Local Areas (SLAs) mapped to the 2011 ASGS Remoteness Area classifications. Each SLA is mapped to the Remoteness Area category within which the majority of the SLA's population reside.
2016-17 NWAU Price Weight tables	2016-17 NWAU Admitted subacute and non-acute AN-SNAP and Care Type Same Day and Overnight Per Diem Price Weight tables, found in the NEP16 Determination.
2016-17 NWAU Adjustments	2016-17 NWAU Admitted subacute and non-acute Adjustments, found in the NEP16 Determination.

Table 11: APC & ASNHC DSS variables used to calculate 2016-17 subacute admitted NWAU

Dataset	Variable			
APC NMDS	State Identifier			
	Hospital Geographical Indicator			
	Date of Birth			
	Date of Admission			
	Date of Separation			
	Care Type			
	Indigenous Status			
	Funding Source			
	Total Leave Days			
	Postcode of Patient's Usual Residence			
	Australian Statistical Geography Standard of Patient's Usual Residence			
	Statistical Local Area of Patient's Usual Residence			
ASNHC DSS	AN-SNAP Class (Version 4)			
	Palliative Phase of Care Start Date			
	Palliative Phase of Care End Date			

Table 12: Assigning NWAU to admitted subacute and non-acute patient data – Stage 1 – Data Preparation – variable definitions

Step	Variable	Name	Description	Definition
Step 1	S01	_pat_remoteness	Patient Remoteness Area	2011 ASGS Remoteness Area category of the establishment location taken from patient postcode, ASGS, SLA, or the hospital geographical indicator variable, where:  0 = Major City; 1 = Inner Regional; 2 = Outer Regional;  3 = Remote; and 4 = Very Remote.
Step 2	S02	_pat_subacute_flag	Subacute and non- acute patient flag	1 if Care Type = 2, 3, 4, 5, 6 or 8; else 0.
	S03	_pat_los	Length of stay	Max (1, ( Date of Separation ) - ( Date of Admission ) - ( Total Leave Days ) ).
	S04	_pat_sameday_flag	Patient same-day flag	1 if Date of Admission = Date of Separation; else 0.
	S05	_pat_age_years	Age at admission (in years)	Total whole years from Date of Birth to Date of Admission.
	S06	_pat_eligible_paed_flag	Paediatric Adjustment eligible patient	Patients with age less than or equal to 17 and in a Palliative, Rehabilitation or maintenance care type.
	S07	_pat_ind_flag	Indigenous patient flag	1 if Patient Indigenous Status = 1, 2 or 3; else 0.
	S08	pat_private_flag	Private patient flag	1 if Funding Source = 9 or 13 for 2012-13 data and later. <sup>19</sup>
	S09	pat_public_flag	Public patient flag	1 if Funding Source = 1, 2, 3 or 8 for 2012-13 data and later. <sup>20</sup>
Step 3	S10	ansnap_type	See definition	AN-SNAP class type, as set out in Appendix I of the NEP16 Determination
	S11	ansnap_samedaylist_flag	Same-day price list flag	1 if Same-Day Price List variable from joined NWAU AN-SNAP Price Weight table equals 'Yes'; else 0.
	S12	ansnap_inlier_lb	Inlier lower bound	Inlier lower bound from NWAU AN-SNAP Price Weight table.
	S13	ansnap_inlier_ub	Inlier upper bound	Inlier upper bound from NWAU AN-SNAP Price Weight table.
	S14	ansnap_pw_sd	Same Day Price Weight	(same day price weight from joined NWAU AN-SNAP Price Weight table) if not missing; else missing.
	S15	ansnap_sso_perdiem	Short Stay Outlier Per Diem Price Weight	(short stay outlier price weight from joined NWAU AN-SNAP Price Weight table ) if not missing; else missing.

 $<sup>^{19}</sup>$  Or 1 if Funding Source = 2 or 3 for 2011-12 data or earlier.  $^{20}$  Or 1 if Funding Source = 1, 10 or 11 for 2011-12 data or earlier.

Step	Variable	Name	Description	Definition			
	S16	ansnap_pw_inlier	Inlier Price Weight	(inlier price weight from joined NWAU AN-SNAP Price Weight table ) if not missing; else missing.			
	S17	ansnap_pw_lso_perdiem	Long Stay Outlier Per Diem Price Weight	(long stay outlier price weight from joined NWAU AN-SNAP Price Weight table ) if not missing; else missing.			
	S18	paed_pw_sameday	Same day price weight for paediatric patients	(paediatric same day price weight from joined care type Price Weight table ) if not missing; else missing.			
	S19	paed_overnight_perdiem	Overnight price weight for paediatric patients	(paediatric overnight price weight from joined care type Price Weight table ) if not missing; else 0.			
	S20	adj_indigenous	See definition	Indigenous adjustment.			
	S21	adj_remoteness	See definition	Remoteness adjustment.			
	S22	caretype_adj_privpat_serv	See definition	Private patient service adjustment (care type specific adjustment).			
	S23	state_adj_privpat_accomm_sd	See definition	Private patient accommodation adjustment: same-day rate (state-specific adjustment).			
	S24	state_adj_privpat_accomm_on	See definition	Private patient accommodation adjustment: overnight per diem rate (state-specific adjustment).			
Step 4	S25	Error_code	See definition	Outlines Errors in calculations			
Step 5	S26	_pat_separation_category	See definition	Patient separation category: 0: Valid Paediatric patients 1: Same day patients 2: Short Stay outlier patients 3: Inlier patients 4: Long stay outlier patients			

# 4.4.2 Calculation of NWAU

The NWAU calculation stage is illustrated in Figure 8 and is performed in Step 6.

Table 13 details the variables created in Step 6 and results in the creation of the 2016-17 NWAU.

Figure 8: Assigning NWAU to admitted subacute and non-acute patient data – Stage 2 - NWAU calculation

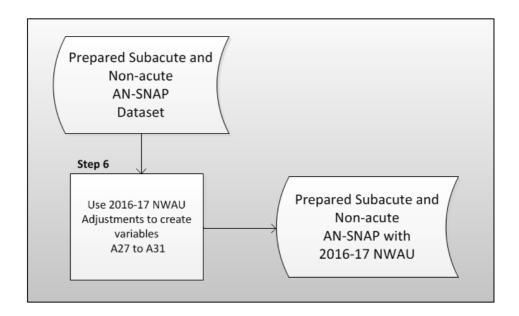


Table 13: Assigning NWAU to admitted subacute and non-acute patient data – Stage 2 – NWAU calculation – variable definitions

Step	Variable	Name	Description	Definition
Step 6	S27	_w01	AN-SNAP inlier/outlier weight	Based off _pat_separation_category:
				0: _pat_sameday_flag*paed_pw_sameday+(1- _pat_sameday_flag)*_pat_los*paed_ overnight_perdiem
				1: ansnap_pw_sd
				2: ansnap_pw_sso_perdiem * pat_los
				3: ansnap_pw_inlier
				4: ansnap_pw_inlier + ( pat_los - ansnap_inlier_ub ) * ansnap_pw_lso_perdiem
	S28	GWAU16	Gross weighted activity Unit	_w01*(1+adj_indigenous+adj_remoteness)
	S29	_adj_privpat_serv	Private Patient Service adjustment	_pat_private_flag *caretype_adj_privpat_serv*(_w01)
	S30	_adj_privpat_accom	Private Patient Accommodation adjustment	_pat_private_flag*(_pat_sameday_flag*state_adj_private_accom_sd+ (1pat_sameday_flag)*_pat_los*state_adj_privpat_accomm_on)
	S31	NWAU16	National weighted activity unit	Max( 0, GWAU16adj_privpat_servadj_privpat_accomm) for only inscope funding sources

# 5 Emergency care cost model

## 5.1 General issues

#### 5.1.1 Cost unit

The cost unit for ABF for emergency care is an 'emergency department stay'<sup>21</sup> or presentation. It includes stays for patients who are treated and go home, and ones that are subsequently admitted to hospital or transferred to another facility for further care.

# 5.1.2 Scope

Emergency care is that provided to patients registered for care in an emergency department within a selected public hospital. Patients declared dead on arrival are considered in scope if the death is certified by an emergency department clinician. Patients, who leave the emergency department after being triaged and advised of alternative treatment options, are also considered in scope.

All patients in the Non-admitted Patient Emergency Department Care (NAPEDC NMDS) and ABF Emergency Services Care DSS (ABF ESC DSS) are in scope.

Patients being treated in emergency departments may subsequently become 'admitted'. All patients remain in scope for ABF for emergency care until they are recorded as having physically departed the emergency department, regardless of whether they have been admitted.

#### 5.1.3 Classification

Two systems are used to classify emergency care for the purposes of ABF of these services from 1 July 2014: Urgency Related Groups (URGs) Version 1.4 and Urgency Disposition Groups (UDGs) Version 1.3. The former applies to level 3B to 6 emergency departments, and the latter to all others (i.e. levels 1 to 3A). The levels are defined in the NEP Determination (Glossary).

# 5.2 Analysis of costs to derive NWAU for emergency care

# 5.2.1 Data preparation

NHCDC Round 18 reported 6,552,970 presentations in 174 ABF establishments with patient-level cost data. This represents 95 per cent of the total emergency care population as reported in the ABF DSS datasets and NPHED.

IHPA undertook an initial data preparation processes in line with that employed for NEP15. The cleansed data is episode level data grouped by URG or UDG. The following data was not used in deriving relativities across URGs and UDGs, but was used to calibrate the overall cost level of the model. This was done in a similar way to the integration of aggregate-level cost data in the admitted acute model:

- Aggregate data provided at the establishment level in NHCDC Round 18 such as for cost modelled sites;
- b. Presentations that grouped to error URGs and UDGs due to missing or invalid data fields:
- c. Presentations that were less than \$5; and

<sup>&</sup>lt;sup>21</sup> See Emergency department stay – presentation date, DDMMYYYY [METeOR identifier: 471886].

d. Extreme cost outliers within each UDG class.

# 5.2.2 Sample weights

The NHCDC provides a sample of emergency care activity in public hospitals. To ensure the resulting calculations for the NWAU are appropriate for the full population of emergency care activity, observations from the NHCDC are weighted up to reflect the entire population of emergency care activity by state/territory.

# 5.2.3 Cost parameters and adjustments

Data enters the cost model at one of three levels: by URG, by UDG, or aggregated to an establishment level. URG data was used to derive an initial set of URG cost parameters. The URG and UDG data was combined to obtain cost parameters across UDGs, and the URG parameters were then calibrated against the UDG parameters. Finally, the URG and UDG datasets were combined with the aggregate data (controlled for UDG casemix) to obtain an overall cost level across the entire sample. The URG and UDG cost parameters are calibrated against this cost level.

This process ensures that the URG and UDG cost parameters are aligned and the overall model costs are equalled to actual costs.

The approach to pricing emergency care services was changed in NEP16 to incorporate an adjustment for patient age. A discrete age adjustment is calculated and applied to emergency service patients aged 65 to 79 years inclusive and over 79 years.

The current National Pricing Model Stability Policy requires that the year-to-year movement in price weights be restricted to a maximum of 20 per cent. Application of this policy results in the stabilisation of URG038 (*dead on arrival w any MDB*) and the corresponding UDG12, which decreased by more than 45 per cent in NEP16. This results in a stabilised price weight of 0.0501.

## 5.2.4 Price weights and NWAU

The final step of the process involves the conversion of cost parameters to cost weights. This is done by dividing the URG and UDG cost parameters by the reference cost for the admitted acute cost model. These cost weights are then converted to the price weights used to calculate NWAU.

As set out in the NEP16 Determination, the price of an ED ABF activity is calculated using the following formula with adjustments as applicable.

#### Price of an emergency department or emergency service ABF Activity

$$= \{PW \times (1 + A_{Ind}) \times (1 + A_{ECA})\} \times NEP$$

Where:

**A**<sub>Ind</sub> means the *Indigenous Adjustment* 

**A**ECA means the *Emergency Care Age Adjustment* 

**NEP** National Efficient Price 2016-17

**PW** means the Price Weight for an ABF Activity as set out in Appendix H of

the NEP16 Determination

# 5.3 Assigning NWAU for emergency care

NWAU are assigned to emergency care activity on the basis of a URG or a UDG. The former is applied to level 3B to six EDs, and the latter to Level 1 to 3A emergency services.

The steps involved in assigning NWAU to ED presentations are illustrated in Figure 9 below. The two stages of data preparation and NWAU calculation are combined in the following section.

# 5.3.1 Data preparation and calculation of NWAU

This section details how to assign NWAU to ED patient data. The data preparation and NWAU calculation stages are illustrated in Figure 9. The process is broken into five steps, each requiring variables created in previous steps, with the final step (Step 5) resulting in a variable containing the 2016-17 NWAU.

The process requires the three input datasets or tables referred to in Table 14.

Eight variables are required to form the input ED dataset:

- a. Establishment Identifier;
- b. Indigenous status;
- c. Date of admission;
- d. Date of birth;
- e. Episode end status;
- f. Type of visit to Emergency Department;
- g. Triage category; and
- h. URG (version 1.4) or UDG (version 1.3).

These variables form part of the NAPEDC NMDS on the IHPA website.

Table 15 details the variables created in the process of assigning NWAU to emergency department patient data.

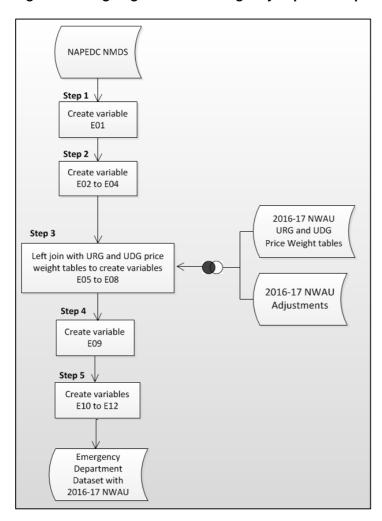


Figure 9: Assigning NWAU to emergency department patient data

Table 14: Dataset and tables required for assignment of NWAU to emergency department patient data

Input dataset or table	Description
NAPEDC NMDS	Dataset based on the 2016-17 Non-Admitted Patient Emergency Department Care National Minimum Data Set (NAP EDC NMDS) located on the IHPA website.
2016-17 NWAU Price Weight tables	2016-17 Emergency Department NWAU URG and UDG Price Weight tables, found in the NEP16 Determination.
2016-17 NWAU Adjustments	2016-17 Emergency Department NWAU Adjustments, found in the NEP16 Determination.

Table 15: Assigning NWAU to emergency department patient data – variable definitions

Step	Variable	Name	Description	Definition
Step 1	E01	_UDG	UDG v1.3	Either supplied directly or derived from DSS variables: type of visit to Emergency Department, triage category, and episode end status. See IHPA website for details.
Step 2	E02	_pat_ind_flag	Indigenous patient flag	1 if Patient Indigenous Status = 1, 2 or 3; else 0.
	E03	_pat_age_years	Age at admission (in years)	Total whole years from Date of Birth to Date of Admission.
	E04	_pat_age_grp	See definition	If _pat_age_years less than 65 then group = 0; else if _pat_age_years less than or equal to 79 then group = 1;
				else if _pat_age_years greater than or equal to 80 then group = 2;
				else if missing (_pat_age_years) equals 1 the group =0
Step 3	E05	UDG_PW	See definition	UDG price weight, taken from NWAU Price Weight table.
	E06	URG_PW	See definition	URG price weight, taken from NWAU Price Weight table.
	E07	adj_indigenous	See definition	Indigenous adjustment from NWAU Adjustment table.
	E08	adj_age	See definition	Age adjustment from NWAU Adjustment table.
Step 4	E09	Error_Code	See definition	Outlines Errors in calculations
Step 5	E10	_w01	Base predicted	Adopt URG_PW if available else UDG_PW
	E11	GWAU16	Gross Weighted Activity Unit	_w01*(1+adj_indigenous)*(1+adj_age)
	E12	NWAU16	National Weighted Activity Unit	GWAU16 for in-scope patients only (i.e. non DVA and Compensable patients)

# 6 Non-admitted care cost model

#### 6.1 General issues

#### 6.1.1 Cost unit

The cost unit for non-admitted care is a Non-Admitted Patient Service Event. This is "An interaction between one or more healthcare provider(s) with one non-admitted patient, which must contain therapeutic/clinical content and result in a dated entry in the patient's medical record" <sup>22</sup>.

# **6.1.2 Scope**

The scope of non-admitted care includes service events occurring in outpatient clinics in ABF hospitals and in the community, as explained in the Pricing Framework.

#### 6.1.3 Classification

The Tier 2 non-admitted services v4.1 is used to classify non-admitted care for the purposes of ABF as explained in the Pricing Framework and set out in the *NEP16 Determination*.

# 6.2 Analysis of costs to derive NWAU for non-admitted outpatient care

# 6.2.1 Data preparation

Non-admitted patient cost data was received for seven jurisdictions. NHCDC Round 18 included non-admitted data for 188 ABF establishments and 136 Tier 2 Clinics. This compares to 161 ABF establishments and 136 Tier 2 Clinics in 2012-13.

In NEP15, the cost weights were largely determined using the 2012 Ernst & Young Non-admitted and Subacute Care Costing Study (the E&Y costing study). The cost weights for NEP16 are based on the same data but were calibrated against NHCDC Round 18 costs in the same way that NEP15 cost weights were calibrated against Round 17 data.

This year, as in NEP15, the results of the 2014 costing studies were used to derive the cost weights for home-delivered dialysis, enteral nutrition, total parenteral nutrition and home ventilation. The cost weights were based on only the direct costs reported in these costing studies excluding the extreme costs of a few hospitals. The direct costs were calibrated to the overall NHCDC cost level in the same manner as was done to derive the cost weights from the E&Y costing study.

The main purpose therefore of the NHCDC Round 18 data was to serve as a benchmark for calibration. Specifically, the total spend based on parameters from varying sources was calibrated to the total spend in the trimmed NHCDC. The data preparation of Round 18 cost data was carried out in a similar way to NEP15.

Conservative outlier exclusion was carried out using statistical methods at both the establishment/clinic level and at record level. Establishment/clinic combinations were excluded if they had:

- · too few records; or
- very high influence on calculation of the overall clinic mean; or

25

<sup>&</sup>lt;sup>22</sup> See object class *Non-admitted patient service event* [METeOR identifier: 400604].

- a mean considerably higher or lower than other establishments for that clinic; or
- a cost ratio statistically different from other establishments within that clinic.

Clinic specific outlier exclusion rules developed for NEP14 and applied in NEP15 were also applied. Whole establishments were then excluded if their cost ratios across clinics remained consistently high. Conservative record level trimming within clinics followed to exclude records with costs less than \$5 or statistically different from the majority.

# 6.2.2 Sample weights

The cost weights calculated from the E&Y costing study were calibrated against the trimmed data sample from NHCDC Round 18. The majority of cost parameters were created using costing study data where it was sufficient, followed in order of preference by:

- 1) logical links to other clinics; then
- 2) NHCDC data; then
- 3) logical links to acute data; then
- 4) the average of the relevant series.

Table 16 gives the number of clinics costed by each method.

Table 16: Summary of data sources used to determine 2013-14 Non-Admitted Price Weights

Source	No. of Clinics
Victorian Radiotherapy Costs	2
E&Y Costing Study	103
2014 Costing Study	5
NHCDC Round 18	13
Admitted acute	2
Average of series	1
Total	126

# 6.2.3 Cost parameters and adjustments

The non-admitted care model calculates the mean direct cost for the relevant data in each Tier 2 clinic sourced from costing studies or Victorian radiotherapy data. These means for the direct costs for each clinic are then calibrated along with the few clinics being costed from the NHCDC Round 18 data to ensure the total predicted costs for the NHCDC Round 18 non-admitted data adds up to the total actual costs.

The pricing approach used for the following non-admitted clinics has been changed for NEP16:

- a. Endoscopy gastrointestinal (Clinic 10.06) pricing based on links to acute data: in NEP15 the Endoscopy clinic was priced using data from the 2014 Costing Study.
   Due to changes in the classification used for the admitted acute care cost model for NEP16, the Endoscopy clinic is priced using logical links to admitted acute cost data.
- b. Hepatobiliary (Clinic 40.43) priced using NHCDC Round 18 data: Due to an absence of both costing study and NHCDC data in NEP14 and NEP15, the Hepatobiliary clinic was priced using the average of the 40 series clinics. Round 18 of the NHCDC now contains sufficient data in Clinic 40.43. The costing method in NEP16 will use

- NHCDC Round 18 data to price the Hepatobiliary clinic. This clinic is also stabilised according to the National Pricing Model Stability Policy.
- c. Dermatology (Clinic 40.45) priced using average of the 40 series: in NEP15 the Dermatology clinic was priced using NHCDC Round 17 data. Advice indicated that NHCDC Round 18 data for this clinic is not appropriate for use in pricing. Therefore the Dermatology clinic is priced using the average of the 40 series clinics.

The current National Pricing Model Stability Policy requires that the year-to-year movement in price weights be restricted to a maximum of 20 per cent. Application of this policy results in the stabilisation of a number of the 2013-14 non-admitted cost parameters. The change in cost weights is capped at an increase or decrease of 20 per cent of the previous year's cost weight for all clinics using NHCDC cost parameters. The remaining outlier costs were used to calibrate all other clinics.

The application of this policy resulted in the adoption of the stabilised price weights for the following clinics:

- Endoscopy orthopaedic (Clinic 10.08);
- Pain management interventions (Clinic 10.14);
- Developmental disabilities (Clinic 20.04);
- Anti-coagulant screening and management (Clinic 20.21);
- Assisted reproductive technology (Clinic 20.37);
- Infectious disease (Clinic 40.38);
- Hepatobiliary (Clinic 40.43)
- Cognition and memory (Clinic 40.57); and
- Post-acute care (Clinic 40.59).

The non-admitted cost parameters for 2013-14 are very similar and highly correlated to the NEP15 price weights. The 2011-12 and 2012-13 cost parameters are considered to be more representative of the actual costs and variability of costs of the Tier 2 Clinics because their measurement is based on empirical data of time and resources actually expended to provide the services.

The fit of the 2013-14 non-admitted cost model to the NHCDC data cost weights is low. That is, the R-squared statistic is low and reflects the considerable variation in, and reliance on, the NHCDC non-admitted cost data.

The NEP16 Indigenous adjustment was applied to non-admitted episodes in the same way as for ED presentations. The NEP16 multi-disciplinary clinic adjustment is applied after the Indigenous adjustment.

## 6.2.4 Price weights and NWAU

The cost parameters are converted to cost weights by dividing each by the reference cost for the admitted acute cost model. These cost weights are then converted to the price weights used to assign NWAU.

As set out in the NEP16 Determination, the price of an ABF non-admitted activity is calculated using the following formula with adjustments as applicable.

#### Price of a non-admitted ABF Activity =

$$\left\{ PW \ x \ (1 + A_{Ind}) \ x \ (1 + A_{NMC}) \right\} x \ NEP$$

Where:

A<sub>Ind</sub> means the *Indigenous Adjustment* 

Anmc means the non-admitted Multidisciplinary Clinic Adjustment

**NEP** National Efficient Price 2016-17

PW means the Price Weight for an ABF Activity as set out in Appendix H of

the NEP16 Determination

# 6.3 Assigning NWAU for non-admitted care

NWAU are assigned to non-admitted care on the basis of the Tier 2 clinic providing the care.

The steps involved in assigning NWAU to non-admitted activity are illustrated in Figure 10. The data preparation and NWAU calculation stages are combined together in the following section.

# 6.3.1 Data preparation and calculation of NWAU

This section details how to assign NWAU to in-scope non-admitted patient data. The data preparation and NWAU calculation process is illustrated in Figure 10.

The process is broken into four steps, each requiring variables created in previous steps, with the final step resulting in a variable containing the 2016-17 NWAU. The process requires the three input datasets or tables referred to in Table 17.

Figure 10: Assigning NWAU to non-admitted patient data

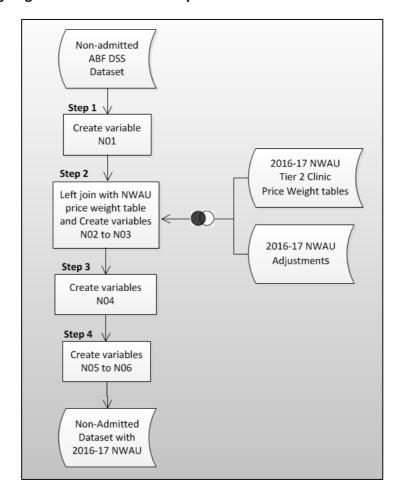


Table 17: Dataset and tables required for assignment of NWAU to non-admitted patient data

Input dataset or table	Description
Non-admitted patient ABF DSS Dataset	Dataset based on the 2016-17 Non-admitted patient ABF Data Set Specifications located on the IHPA website.
2016-17 NWAU Price Weight table	2016-17 Non-Admitted NWAU Price Weight table, found in the NEP16 Determination.
2016-17 NWAU Adjustments	2016-17 Non-Admitted NWAU Adjustments, found in the NEP16 Determination.

Five variables are required to form the input non-admitted dataset:

- a. Establishment Identifier;
- b. Indigenous status;
- c. Multiple health care provider indicator (see NEP16 Determination);
- d. Outpatient clinic type Tier 2 (Version 4.1); and the
- e. Funding source.

These variables form part of the Non-Admitted Patient ABF Data Set Specifications on the IHPA website.

Table 18 details the variables created in the process of assigning NWAU to non-admitted patient data.

Table 18: Assigning NWAU to non-admitted patient data – variable definitions

Step	Variable	Name	Description	Definition
Step 1	N01	_pat_ind_flag	Indigenous patient flag	1 if Patient Indigenous Status = 1, 2 or 3; else 0.
Step 2	N02	clinic_pw	See definition	Tier 2 Clinic price weight, taken from NWAU Price Weight table.
	N03	adj_indigenous	See definition	Indigenous adjustment from NWAU Adjustment table.
Step 3	N04	Error_Code	See definition	Outlines Errors in calculations
Step 4	N05	GWAU16	Gross Weighted Activity Unit	clinic_pw*(1+adj_indigenous+adj_multiprov*)
	N06	NWAU16	National Weighted Activity Unit	GWAU16 for in-scope funding sources

<sup>\*</sup> Multidisciplinary adjustment from NWAU Adjustment table.

# 7 Cost model for block funded hospitals

#### 7.1 General issues

#### **7.1.1 Cost unit**

The cost unit is a hospital.

# **7.1.2 Scope**

Hospitals are in-scope if they have been nominated by a jurisdiction and meet the criteria for block funded hospitals.

The criteria that defines a block funded hospital is less than 3,500 total NWAU per annum for rural hospitals and less than 1,800 admitted acute NWAU per annum for city hospitals.

#### 7.1.3 Classification

The cost model for NEC16 comprises of 384 small rural hospitals, one less than the 385 hospitals in NEC15. The 12 major city and 16 specialist psychiatric hospitals are block funded on a separate basis. The NEC16 model remains largely unchanged from NEC15, comprising of the following key features:

- a. Eight size groups:
  - Group 0: Less than \$0.5 million
  - Group A: 0 259.9 NWAU
  - Group B: 260 459.9 NWAU
  - Group C: 460 659.9 NWAU
  - Group D: 660 1049.9 NWAU
  - Group E: 1050 1699.9 NWAU
  - Group F: 1070 2499.9 NWAU
  - Group G: 2500 3500.0 NWAU
- b. Two locality groups:
  - Region 1: inner regional, outer regional, remote
  - Region 2: very remote.
- c. Three hospital type groups:
  - Type A: hospitals with more than 30 NWAUs of either surgical or obstetric episodes.
  - Type B: hospitals not in Type A that have more than 40 per cent of their total NWAU as admitted activity.
  - Type C: Other hospitals in Region 1 but not in Types A or B.
- d. Using regression analysis to determine the cost weights.

# 7.2 Analysis of costs

# 7.2.1 Data preparation

The approach underpinning IHPA's data preparation process for NEC16 is broadly the same as that used for NEC15, and involves:

- a. Extraction of activity data from the IHPA ABF DSS and NPHED for each block funded hospital and conversion of that data into in-scope NWAUs.
- b. Extraction of patient and aggregate establishment cost data from the NHCDC and aggregate establishment expenditure data from NPHED.
- c. Adoption of the total in-scope expenditure proportions from NEC15 by establishment to determine the total in-scope expenditure for NEC16.

The establishment data required to populate the 2013-14 cost model table are:

- a. Latest 3-year average of admitted acute and total in-scope NWAU per annum (2011-12 to 2013-14).
- b. Total in-scope establishment expenditure in 2013-14.
- c. Latest 3-year average NWAU assigned to surgical and obstetric delivery DRGs.

The first step is to check the eligibility of hospitals for block funding by ensuring that the latest three-year average of total NWAU is less than 3,500 NWAU per annum for rural hospitals and the admitted acute activity for city hospitals is less than 1800 NWAU per annum.

The NWAU activity measure is calculated first and then the best estimate of 2013-14 in-scope expenditure is derived, as set out below. A guide to the process used to prepare data for NEC16 is set out in **Attachment D**.

#### In-scope Activity

#### Acute and subacute admitted NWAU

Patient-level admitted data is available for all but a few hospitals in the APC NMDS.

The patient-level admitted data has been fed through the NEP15 NWAU calculator to calculate the in-scope NWAU and public patient equivalent NWAU of all in-scope hospital activity. A slightly modified version of the calculator is used for episodes with an admission date prior to 1 July 2013 in order to determine the NWAU associated to the portion of the episodes occurring in 2013-14.

For the few hospitals that do not supply patient level admitted data, the NWAU needs to be calculated from NPHED establishment level data. The only available information on admitted activity is the Admitted Patient Cost Proportion (APCP) which when multiplied by the total NPHED expenditure gives the estimated expenditure on admitted activity. The number of admitted NWAU is calculated by multiplying this amount by the acute multiplier of 0.000176 NWAU per in-scope admitted dollars.

 The acute multiplier is derived by the regression slope of a plot of NWAUs (using the NEP15 NWAU calculator) versus APCP dollar amount for block funded hospitals that have patient-level data.

#### ED in-scope NWAU

Less than one per cent of block funded hospitals with ED activity reported at the patient level. Approximately 54 per cent report aggregate presentation information at the UDG level and where available, these data are used to determine NWAU values utilising the NEP15 price weights.

Where ED data is not available from the IHPA datasets for a particular hospital, the establishment level count of ED presentations is extracted from the NPHED. The NWAU for a particular hospital is calculated by multiplying the count of ED presentations by the ED multiplier of 0.0946 NWAU per NPHED ED presentation.

The ED multiplier is derived by the regression slope of a plot of NWAUs (using the NEP15 NWAU calculator) versus NPHED ED presentation for all those many hospitals that have patient-level or UDG-level data.

The ED multiplier can be calculated with a high-level of statistical confidence because the sample size still comprises about half the total number of block funded hospitals.

#### Non-admitted in-scope NWAU

About 13 per cent of block funded hospitals with non-admitted activity reported at the patient level. About 66 per cent report aggregate service event information at the clinic level and where available, these data are used to determine NWAU values utilising the NEP15 price weights.

Where non-admitted data is not available from the IHPA datasets for a particular hospital, the establishment level counts of non-admitted occasions of service are extracted from the NPHED. The NWAU for a particular hospital is calculated by multiplying the count of non-admitted occasions of service by the non-admitted multiplier of 0.016 NWAU per NPHED non-admitted occasion of service.

The non-admitted multiplier is derived by the regression slope of a plot of NWAUs (using the NEP15 NWAU calculator) versus NPHED non-admitted occasions of service for those hospitals (about half the total) that have patient-level or clinic-level data.

## In-scope Expenditure

Depreciation is excluded from both the NHCDC and NPHED reports of expenditure.

Multipurpose Services (MPS) expenditure is excluded from the NPHED total expenditure except where the jurisdictions have advised that MPS amounts were already excluded in the NPHED reported expenditure.

The proportion of in-scope expenditure adopted in NEC15 by establishment is used to determine the in-scope expenditure by establishment for NEC16. This proportion is applied by establishment to total expenditure, net of depreciation costs and MPS expenditure.

## 7.2.2 Calculation of cost parameters

The placement of a hospital in a group is based on the average total NWAU over the three years from 2011-12 to 2013-14; namely, the sum of the NWAU for all admitted acute, subacute, ED, and non-admitted in-scope hospital services.

For NEC16, 384 hospitals have been designated as block funded and have been grouped by size, type and locality for the specification of availability and service capacity elements to determine NEC16. The distribution of these 384 hospitals is shown in Table 20.

Table 20: Distribution of block funded hospitals across size-locality cells

		Volume Group							
Region Group	Туре	Group 0	Group A	Group B	Group C	Group D	Group E	Group F	Group G
1	Α	0	0	0	7	11	26	21	12
	В	0	0	62	36	35	15	5	1
	С	7	68	10	7	5	3	2	0
2		2	8	14	6	9	8	2	2

#### 7.3 Calculation of National Efficient Cost

The NEC16 model is largely in line with the model used for NEC15, employing the same number of categories for size, type, and locality groupings.

Outliers are treated the same in NEC16 as they were NEC15, as explained in Section 7.3.1.

The NEC16 average model cost for the year is given as a simple average of total expenditure across all model in-scope hospitals. This is reported as the NEC per block funded hospital in the NEC16 Determination. This value is lower than the NEC15 amount.

As for NEC15, the inlier range was limited to those hospitals whose cost ratios sat between the symmetrical boundary points 0.56 and 1.8 inclusive. The thresholds are symmetrical so that a hospital that is twice the cost of the mean gets treated in a similar way to a hospital that has a cost of half the mean.

# 7.3.1 Calculation of the efficient cost for a particular hospital

The efficient cost of an inlier, in-scope block funded hospital is given by the availability payment for the hospital's size-type cell. This cost is determined by a regression of the form

$$ln(inscope\ expenditure) = s + t$$
,

for each region, where *s* and *t* are parameters associated to each hospitals size and type respectively.

Outliers and specialist psychiatric hospitals are treated separately to the 384 rural hospitals within the model and are addressed further below.

#### **Outliers**

Hospitals with cost ratios that fall outside the prescribed cost ratio boundaries, 0.56 and 1.8, referred to as cost outliers, and are prescribed capped cost ratios.

Hospitals with a cost ratio greater than 1.8 are assigned an efficient cost equal to its actual cost divided by 1.8.

$$CR > 1.8$$
  $efficient cost = \frac{actual Cost}{1.8}$ 

Hospitals with a cost ratio less than 0.56 are assigned an efficient cost equal to its actual cost multiplied by 1.8 (or divided by 0.56).

$$CR < 0.56$$
 efficient  $cost = actual cost \times 1.8$ 

# Hospitals missing data

Jurisdictional advice was sought from hospitals with missing activity or cost data. Where appropriate, new data received from jurisdictions was incorporated into existing datasets for these hospitals.

They are then treated in the same way as hospitals reporting adequate data for the purposes of determining the 2013-14 average cost and NEC16.

# 7.3.2 Calculation of the efficient cost of specialist psychiatric and major city hospitals

Specialist mental health hospitals are excluded from the model from the outset. These hospitals are assigned model costs based on advice from jurisdictions. Where advice was not received from jurisdictions the NEC15 efficient cost has been escalated by the NEC16 indexation rate to become the NEC16 efficient cost for each of these hospitals.

For the purposes of NEC16, these hospitals are priced after consultation with jurisdictions. Subject to this advice, their prices are set at their actual cost for 2013-14 or 2014-15, and are indexed at the same rate applied to the in-scope hospitals in the 2013-14 cost model for NEC16. Indexation is described in further detail in Section 7.4.

The 2016-17 efficient costs for the 12 major city hospitals will be determined separately in a similar way, following consultation with jurisdictions.

#### 7.4 Indexation of the 2013-14 Model

Due to the three year time lag in data collection, cost model results for 2013-14 must be appropriately indexed over three years to give a price model for 2016-17.

The indexation of the model is based on the growth of the NPHED expenditure, net of depreciation and MPS, of all block funded hospitals. The indexation methodology adopted for NEC15 used only APCP of expenditure. The methodology was updated for NEC16 due to volatility seen in APCP ratios in the 2013-14 NPHED. The indexation rate is given by the slope of the exponential line of best-fit at Figure 11.

The overall 2013-14 model average-spend was projected to 2016-17 using the annual indexation factor as specified in the NEC16 Determination.

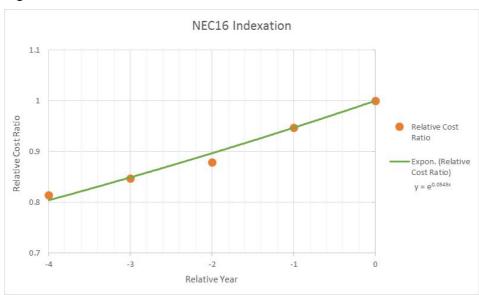


Figure 11: NEC16 Indexation

# 7.5 Backcasting

IHPA's backcasting policy states that IHPA will determine backcasting multipliers for each service category (i.e. admitted, subacute etc.) and for each state/territory.

Backcasting applies when there has been a significant change in the classification or costing methodologies used to determine the NEC from the previous year. For NEC16, the need to backcast was substantiated by the changes to the methodology used in its determination.

These changes are:

- a. A change to the definition of Type Group B hospitals.
- b. Updating the NWAU14 calculator to the NWAU15 calculator.

State/territory-specific backcasting multipliers for the changes above are derived by applying the NEC15 methodology to the NEC16 data.

In addition to changes in model methodology, NEC16 also includes a change in the indexation methodology in projecting the 2013-14 average in-scope cost to the 2016-17 NEC. This change in indexation methodology means a backcast NEC15 must be calculated in order to appropriately estimate the growth between 2015-16. The backcast NEC15 is calculated by taking the average in-scope cost for NEC15 and indexing it forward three years based on the new indexation methodology.

The 12 major city block funded hospitals and the 16 specialist psychiatric hospitals are excluded from the backcasting process explained in this section. The calculation of growth in efficient cost for these hospitals is the difference between the 2015-16 backcast cost and the 2016-17 agreed cost. The 2015-16 backcast cost is the NEC15 reference cost indexed forward three years by the NEC15 indexation rate calculated using the NEC16 indexation methodology.

# **Attachments**

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# Attachment A - Summary of 2013-14 input data

Table 1. Summary of 2012-13 and 2013-14 Patient-Costed NHCDC data (ABF hospitals)

	Establishments			(Separa	Activity ations/Episo	odes)	Total Reported In-scope		
	2012-13	2013-14	% Change	2012-13	2013-14	% Change	2012-13	2013-14	% Change
Admitted acute	222	237	6.8%	4.7M	4.9M	5.4%	\$21.7B	\$23.0B	6.0%
Emergency	166	174	4.8%	6.2M	6.6M	6.0%	\$1.0B	\$1.1B	7.8%
Non- admitted	161	188	16.8%	12.5M	15.2M	21.4%	\$3.8B	\$4.1B	8.8%
Subacute	220	229	4.1%	187.3K	159.1K	-15.1%	\$2.1B	\$2.3B	6.5%

Note: Only the NHCDC activity is used in the non-admitted Cost Model.

Table 2. Summary of 2012-13 and 2013-14 Population data (ABF hospitals)

	Establishments			Activity (Separations/Episodes)			
	2012-13	2013-14	% Change	2012-13	2013-14	% Change	
Acute Admitted	267	270	1.1%	5.M	5.2M	4.2%	
Emergency	164	173	5.5%	6.4M	6.7M	4.5%	
Non - admitted							
Subacute	255	260	2.0%	182.2K	178.7K	-1.9%	

Table 3. Costed (NHCDC) sample as proportion of total population

	Establis	hments	Activity (Separations)		
	2012-13	2013-14	2012-13	2013-14	
Admitted acute	95.7%	83.2%	94.7%	95.7%	
Emergency	97.3%	101.2%	96.0%	97.3%	
Non-admitted					
Subacute	89.0%	86.3%	102.8%	89.0%	

Note: Only the NHCDC activity is used in the non-admitted Cost Model.

# **Attachment B – Development of the National Pricing Model**

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#### 1. Purpose

The purpose of this Attachment is to explain the steps undertaken to transform the historical cost and activity data into the National Pricing Model, which includes the National Efficient Price (NEP), Price Weights and Adjustments.

#### 2. Overview

The 2016-17 National Pricing Model is the fifth annual pricing model that IHPA has produced. Each pricing model comprises a National Efficient Price (NEP), Price Weights and Adjustments, and each is based on cost and activity data from three years prior: the 2016-17 pricing model is based on 2013-14 cost and activity data.

The cost and activity data for each of the historical years are used to derive a cost model for that year, with only those costs and activity from activity based funding (ABF) establishments being used. The cost model is designed to ensure that the total model costs are equalised with the estimated total actual costs across the ABF establishments.

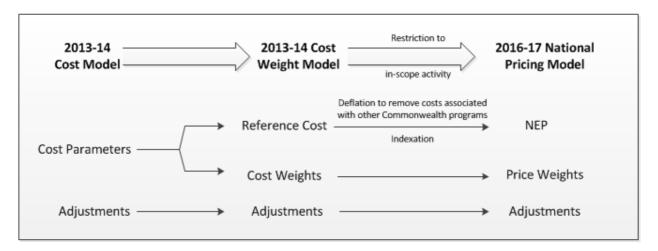
The cost model is made up of cost parameters and adjustments, including the paediatric adjustment, specialist mental health age adjustment, Indigenous adjustment, remoteness area adjustment and ICU adjustment, but excluding the private patient service adjustment and private patient accommodation adjustment. The latter two adjustments are introduced in the pricing model to remove out of scope patient costs associated with private patients (see Section 3).

There are four steps in the transformation of each year's cost model into its associated pricing model, namely:

- 1. Identification and exclusion of costs and activity regarded under the National Health Reform Agreement as out of scope for the purpose of ABF.
- 2. Derivation of a reference cost (or standardised mean) used to transform the cost model into a cost weight model.
- 3. Derivation of an annual indexation rate used to inflate the cost model to a level reflective of the estimated cost of delivering hospital services in the year of the pricing model.
- 4. Transformation of the cost model to the pricing model using the results of the previous three steps.

Figure 1 summarises this process of transforming the 2013-14 Cost Model to the 2016-17 National Pricing Model.

Figure 1: Process of transforming the 2013-14 Cost Model to the 2016-17 National Pricing Model



# 3. Identification of out of scope costs

The first step in the process of transforming cost model to pricing model involves the identification of out of scope costs, such as those associated with programs covered entirely or in part by other Commonwealth funding. These out of scope costs can be separated into three groups:

- 1. Costs associated with out of scope activity, including activity delivered to out of scope patient types such as DVA, Defence and Compensable, and activity not regarded as from an in-scope service type, such as that delivered through out of scope non-admitted Tier 2 Clinics.
- 2. Those proportions of costs associated with private patients that are offset by non-government and Commonwealth revenue.
- 3. Costs associated with other Commonwealth programs that are inherent within the cost data such as the Highly Specialised Drugs program and Pharmacy Reform Agreements.

Exclusion of these costs from the cost model is undertaken as follows:

- 1. Group 1 costs are excluded by simply restricting the cost model to in-scope activity.
- 2. Group 2 costs are excluded through the implementation of the private patient service adjustment and private patient accommodation adjustment within the pricing model.
- 3. Group 3 costs are excluded by matching at the patient level where possible, otherwise by first calculating the costs as a percentage of estimated total costs, and then deflating the cost model by this percentage.

#### 4. Derivation of a reference cost

The second step in the transformation of cost model to pricing model is the derivation of a reference cost (or a mean standardised to ensure the measure of an NWAU remains constant over time) that is used to convert the cost model into a cost weight model. Put simply, the parameters of the cost model are divided by this reference cost, converting the parameters to cost weights.

A separate reference cost is derived for each year's cost model based on the modelled costs of admitted acute activity in-scope for ABF. In particular, this activity excludes the Group 1 out of scope costs discussed in Section 3.

The 2009-10 reference cost associated with IHPA's first National Pricing Model is defined as the mean model cost taken across all 2009-10 admitted acute activity in-scope for ABF. This mean model cost is \$4,260.

From 2010-11 onward, the reference cost is defined so that change in the reference cost over time reflects change in unit costs, excluding any influence of underlying changes in activity profiles between years (i.e. case-mix change). So, the 2010-11 reference cost is defined so that the change from the 2009-10 reference cost represents change in unit costs of an NWAU between the 2009-10 and 2010-11 cost models, excluding the effect of any changes in case-mix between 2009-10 and 2010-11. Similarly, the 2013-14 reference cost represents the change in unit cost between the 2012-13 and 2013-14 cost models, excluding the effect of any changes in case-mix between 2012-13 and 2013-14.

To exclude the external effects of case-mix change between years, the two cost models are compared by first applying them to a common set of activity, namely 2013-14 admitted acute activity in-scope for ABF. Once applied to this activity, the resulting pair of mean model costs is calculated, and the change between the two cost models is defined as the change in these two mean values. This is referred to as the standardised change in cost models, with the associated growth referred to as the standardised growth rate. In other words, the growth between the 2012-13 and 2013-14 cost models is standardised against 2013-14 activity.

Table 1 shows the mean model costs of each model based on their application to the 2013-14 ABF activity along with the resulting standardised growth rate.

Table 1: Mean model costs when each cost model is applied to 2013-14 in-scope admitted acute activity data, and resulting standardised growth rate

2012-13 cost model	2013-14 cost model	Standardised growth rate
\$4,655	\$4,694	0.8%

Finally, the 2013-14 reference cost is defined as the 2012-13 reference cost indexed by the standardised growth rate; that is, the 2013-14 reference cost:

- = (2012-13 reference cost) × (standardised growth rate)
- $= $4,549 \times 100.8\%$
- = \$4,588

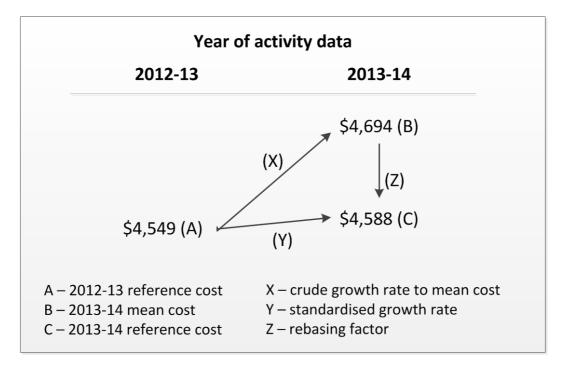
Both 2012-13 and 2013-14 reference costs are given in Table 2.

Table 2: Reference costs for 2012-13 and 2013-14 cost models

2012-13 cost model	2013-14 cost model
\$4,549	\$4,588

The conversion of the 2013-14 unadjusted mean model cost given in Table 1 to the 2013-14 reference cost given in Table 2 (i.e. \$4,694—\$4,588) is often referred to as 'rebasing'. Figure 2 illustrates this rebasing process in the context of the derivation of the 2013-14 reference cost.

Figure 2: Derivation of 2013-14 reference cost



There are two intended consequences of the selection of the reference costs:

- 1. The change in reference costs represents change in unit costs excluding the effect of any changes in case-mix; and
- 2. The 2012-13 and 2013-14 cost weight models give the same total weighted volume when applied to the 2013-14 activity data on which the standardised growth rate is derived.

#### 5. Indexation

The final step in the transformation of the cost model to pricing model is the indexation of costs to estimate those in the year of the pricing model. Describing the methodology in the context of the 2016-17 pricing model, the objective is to derive an annual indexation rate that is used to inflate the 2013-14 cost model over three years to a level reflective of estimated 2016-17 costs.

To derive this rate, the 2013-14 cost model is applied retrospectively to the five years of patient costed admitted acute activity data<sup>23</sup> up to 2013-14, and comparisons are made between actual and model costs to determine the scaling of the 2013-14 cost model required to equalise each year's model costs and actual costs. The trend of these scaling factors from 2008-09 to 2013-14 is then projected to model the indexation rate for the following three years.

Figure 3 illustrates the 2013-14 cost model applied to patient costed admitted acute activity data and shows the scaling factors required to ensure the model costs are equalised with actual costs. Since the 2013-14 cost model itself is equalised against 2013-14 actual costs, the scaling factor for 2013-14 is equal to 1 (i.e. no scaling required). Going back through the prior five years of cost data, scaling factors of less than 1 are required to deflate the modelled costs down to the level of the actual costs. This time series of scaling factors

$$s_{2008-09} \rightarrow ... \rightarrow s_{2013-14}$$

<sup>&</sup>lt;sup>23</sup> That is, activity from patient costed sites within the National Hospital Cost Data Collection (NHCDC).

is then used to model an annual scaling factor, denoted *s*, which would inflate the 2013-14 cost model up to 2016-17 projected actual costs. The indexation rate is then based on this annual scaling factor.

Figure 3 also illustrates the projected annual scaling factor s together with projected actual and model costs. The 2016-17 projected scaling factor of  $s^3$  is pictured alongside projected actual and model costs to illustrate that the 2013-14 cost model would require scaling by  $s^3$  to ensure that the resulting ' $s^3$ -scaled 2013-14 cost model', when applied to 2016-17 patient costed activity, would estimate the actual costs of the activity.

Historical Projected Actual costs Model costs derived by applying 2013-14 cost model to costed activity data scaling  $S_X$  Scaling factor required to equalise  $S_{2013-14} = 1$ model costs with actual costs <sup>S</sup>2012-13 **↓** S<sub>2008-09</sub> 2008-09 2012-13 2013-14 2014-15 2015-16  $\rightarrow S_{2012-13} \longrightarrow S_{2013-14}$ Time series Projection of time series

Figure 3: Illustration of scaling factors required to equalise model and actual costs

Denoting the historical total actual costs of the activity by

$$C_{2008-09}, \ldots, C_{2013-14}$$

and denoting the total model costs associated with the 2013-14 cost model applied to each year's costed activity by

$$M_{2008-09}, \dots, M_{2013-14},$$

each year's scaling factor  $s_x$  is given by

$$s_x = C_x / M_x$$
.

This ratio is referred to as the cost ratio.

It is worth noting that multiplying each year's cost ratio by the 2013-14 reference cost of \$4,588 converts the  $\{s_x\}$  time series to the time series of costs per weighted separation, where the weighted separations are determined by 2013-14 cost weight model.

A crucial requirement of the cost ratio time series is comparability over time. One way to ensure this occurs is to restrict the data on which the ratios are calculated to the set of establishments for which data is present across all five years; that is, to ensure that all five ratios are calculated across a common set of establishments. While this approach ensures comparability over time, it places significant restrictions on the sample of data.

Instead, an alternate method is used that greatly increases the data sample while maintaining comparability of the ratios over time. This method relies on the fact that any time series of ratios can be equivalently represented as the time series of year to year changes in ratios together with a single value of the time series (in this case, the 2012-13 to 2013-14 change in cost ratio of 101.5 per cent). This method only requires that each year to year comparison uses a common set of establishments (rather than requiring the establishments to be common across all five years).

Table 3 shows the year to year changes in cost ratio calculated by applying the 2013-14 cost model to pairs of consecutive years' cost data, ensuring a common set of establishments are present in each pairwise comparison.

Table 3:	Year to	year	changes	in	cost	ratio
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2008-09 to 2009-10	2009-10 to 2010-11 to 2011-12		2011-12 to 2012-13	2012-13 to 2013-14	
107.2%	102.0%	103.3%	100.0%	101.4%	

Table 4 shows the resulting cost ratio time series derived by backcasting the 2013-14 cost ratio of 1.000 using the inverse of the year to year changes given in Table 3. Table 4 also shows the equivalent cost per weighted separation time series, and Figure 4 illustrates the two time series graphically.

Table 4: Cost ratios and costs per weighted separation time series derived by applying the 2013-14 cost model and cost weight model to historical patient costed activity data

	2009-10	2010-11	2011-12	2012-13	2013-14
Cost ratio	0.935	0.954	0.986	0.986	1.000
Cost per weighted separation	\$4,290	\$4,377	\$4,524	\$4,525	\$4,588

The next step in the process of deriving an annual indexation rate is to model a line of best fit against the time series of cost ratios (or equivalently, against the time series of costs per weighted separation). This line of best fit is used to estimate the projected annual inflation factor *s* shown in Figure 3.

Given that the inflation factor s being modelled is an annual growth rate (i.e.  $s \approx s_{x+1} / s_x$ ) as opposed to an arithmetic change each year (i.e.  $s_{x+1} - s_x$ ), the line of best fit is taken to have an exponential form. In other words, an exponential form is chosen because exponential functions  $Ae^{Bx}$  have the characteristic that their annual growth rate is constant:

$$Ae^{B(x+1)} / Ae^{Bx} = e^B = constant.$$

The exponential line of best fit is also modelled so that it passes through the 2013-14 observation to ensure that the resulting annual scaling factor applies to the 2013-14 cost ratio of 1 (or equivalently, to the 2013-14 reference cost of \$4,588).

The time series and associated exponential line of best fit are shown in Figure 4. The two equations displayed in Figure 4 represent the exponential line expressed in terms of the cost ratio time series and the cost per weighted separation time series.

Cost per NWAU (National)

Cost per NWAU (National)

Slope + Intercept

\$6,000

\$5,500

\$4,500

\$4,500

\$3,500

Figure 4: Time series of cost ratio and cost per weighted separation with exponential line of best fit

Note that although the two equations in Figure 4 have different coefficients multiplying the exponential function (i.e. and \$4,588), both have precisely the same coefficient inside the exponential function (i.e. 0.0206). The two different coefficients multiplying the exponential function represent the estimated cost ratio and cost per weighted separation in 'year zero' (i.e. x = 0), which is 2013-14. That is, the regression modelled cost ratio for 2013-14 is 1.000 and the modelled cost per weighted separation for 2013-14 is \$4,588.

-1 Financial Year

-3

The regression modelled estimates of cost ratio and cost per weighted separation for each of the years from 2008-09 to 2013-14 are given by substituting x = -5,...,0 into the equations. For example, substituting x = 0 into the equations results in the 2013-14 cost ratio and cost per weighted separation:

$$2013 - 14 \text{ Cost Ratio} = 1.000 \times e^{(0.0206 \times 0)}$$
  
=  $1.000e^{0}$   
=  $1.000$ 

And

$$2013 - 14$$
 Cost per Weighted Separation = \$4,588 ×  $e^{(0.0206 \times 0)}$   
= \$4,588 $e^{0}$   
= \$4.588

Finally, the annual scaling factor (i.e. *s* in Figure 3) is then defined as the annual rate of change associated with the exponential line of best fit, and the indexation rate is the growth rate of this

\$3,000

-6

-5

annual scaling factor. The annual rate of change of the exponential line is  $s = e^{0.0206}$ , which is equal to 1.021, or 102.1 per cent. Therefore the indexation rate is 2.1 per cent.

#### 6. Transformation of cost model to pricing model

The final step in the process of developing the pricing models uses the three steps detailed in Sections 3, 4 and 5 to transform each cost model to the corresponding pricing model.

Each year's pricing model is designed to reflect estimated total in-scope costs associated ABF activity in the year of the pricing model. The pricing model is therefore given by the inflated cost model defined in Section 5 of this attachment with those out of scope costs defined in Section 3 removed. However, the pricing model is represented by the NEP together with Price Weights and Adjustments. This splitting of prices into an NEP component and a Price Weight component is where the reference cost defined in Section 4 plays its role.

To describe the process in the context of the 2016-17 National Pricing Model first the 2013-14 cost model is transformed into a cost weight model by dividing it through by the 2013-14 reference cost of \$4,588 (see Section 4 of this attachment). The 2013-14 cost model is then represented by a reference cost, cost weights and adjustments.

The inflation of the 2013-14 cost model to estimated 2016-17 costs is then undertaken by inflating the 2013-14 reference cost by the annual indexation rate defined in Section 5 and keeping the cost weights and adjustments fixed. The indexed 2013-14 reference cost is \$4,883.

The indexed 2013-14 reference cost together with the 2013-14 cost weights and adjustments then represent the estimated 2016-17 cost model. Example 1 demonstrates how this process of indexing the reference cost and keeping the cost weights fixed has the same effect as indexing the entire cost model, as is done in Section 5.

Example 1: Two equivalent methods to derive estimated 2016-17 costs for same day episode in - DRG E42B - Bronchoscopy, Minor Complexity

The 2013-14 same day cost parameter associated with E42B is \$1,667. Applying the annual indexation rate of 2.1% to the 2013-14 cost, the estimated same day cost of E42B in 2016-17 is given by

2016-17 estimated dame day cost of E42B = (2013-14 estimated cost) × (indexation)

$$=$$
 \$1,667 × (102.1%)<sup>3</sup>

= \$1,774.

On the other hand, the same day cost weight associated with E42B is 0.3633 (= \$1,667 / \$4,588). Applying the annual indexation rate to the 2013-14 reference cost, the resulting estimated cost of a same day episode in E42B in 2016-17 is given by

2016-17 estimated same day cost of E42B = (2013-14 cost weight) × (indexed reference cost)

$$= 0.3633 \times (\$4,588 \times (102.1\%)^3)$$

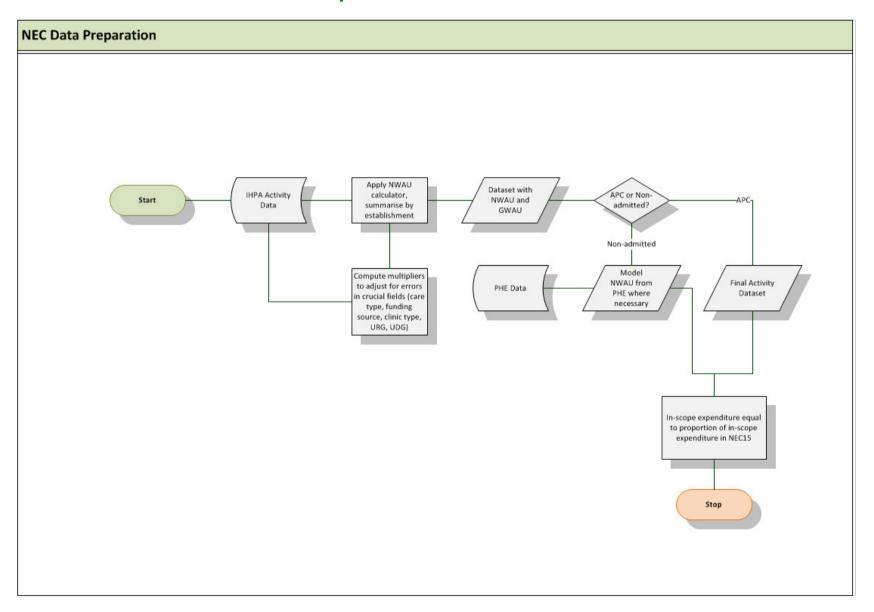
 $= 0.3633 \times $4,883$ 

= \$1,774

# Attachment C – List of the 21 DRGs using L1.5 H1.5

DRG	DRG Description
A01Z	Liver Transplant
A06A	Tracheostomy W Ventilation >=96hrs W Catastrophic CC
A06B	Ventilation >=96hrs and OR Proc (W/O Tracheostomy or W/O Cat CC)
A06C	Tracheostomy W/O Ventilation >=96hrs, or Ventilation >=96hrs W/O OR Proc
A10Z	Insertion of Ventricular Assist Device
B61A	Spinal Cord Conditions W or W/O OR Procedures W Catastrophic or Severe CC
B82B	Chronic and Unspec Para/Quadriplegia W or W/O OR Proc W Cat CC
E42A	Bronchoscopy W Catastrophic CC
F40A	Circulatory Disorders W Ventilator Support
I01A	Bilateral and Multiple Major Joint Proc of Lower Limb W Revision or W Cat CC
I12A	Misc Musculoskeletal Procs for Infect/Inflam of Bone/Joint W Cat CC
J60A	Skin Ulcers W Catastrophic CC
P02Z	Cardiothoracic and Vascular Procedures for Neonates
P04A	Neonate, AdmWt 1500-1999g W Significant OR Proc W Multiple Major Problems
P05A	Neonate, AdmWt 2000-2499g W Significant OR Proc W Multiple Major Problems
P06A	Neonate, AdmWt >=2500g W Significant OR Procedure W Multiple Major Problems
P06B	Neonate, AdmWt >=2500g W Significant OR Procedure W/O Multiple Major Problems
P61Z	Neonate, AdmWt <750g W/O Significant OR Procedure
R01A	Lymphoma and Leukaemia W Major OR Procedures W Catastrophic or Severe CC
R02A	Other Neoplastic Disorders W Major OR Procedures W Catastrophic CC
R60A	Acute Leukaemia W Catastrophic CC

# **Attachment D – NEC16 Data Preparation**





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